## NORTH CAROLINA DIVISION OF **AIR QUALITY**

## **Application Review**

#### **Issue Date:**

Region: Washington Regional Office

County: Wayne

NC Facility ID: 9600017

Inspector's Name: Robert Bright **Date of Last Inspection:** 10/28/2020

**Compliance Code:** 3 / Compliance - inspection

## **Facility Data**

Applicant (Facility's Name): Duke Energy Progress, LLC - H.F. Lee Steam

Electric Plant

**Facility Address:** 

Duke Energy Progress, LLC - H.F. Lee Steam Electric Plant

1199 Black Jack Church Road Goldsboro, NC 27530

**SIC:** 4911 / Electric Services

**NAICS:** 221112 / Fossil Fuel Electric Power Generation

Facility Classification: Before: Title V After: Title V Fee Classification: Before: Title V After: Title V

## Permit Applicability (this application only)

**SIP:** 15A NCAC 02Q .0501(b)(2)

NSPS: NA **NESHAP:** NA **PSD:** NA

**PSD Avoidance: NA** NC Toxics: NA 112(r): NA Other: NA

	Contact Data	Application Data	
Facility Contact  Mike Graham Lead EHS Professional (919) 722-6551 1199 Black Jack Church Road Goldsboro, NC 27530	Authorized Contact  Jeffery Hines General Manager II (919) 722-6450 1199 Black Jack Church Road Goldsboro, NC 27530	Erin Wallace Lead Environmental Specialist (919) 546-5797 410 South Wilmington Street Raleigh, NC 27601	Application Number: 9600017.20A  Date Received: 12/08/2020  Application Type: Modification  Application Schedule: TV-Sign-501(b)(2) Part II  Existing Permit Data  Existing Permit Number: 01812/T46  Existing Permit Issue Date: 10/23/2020  Existing Permit Expiration Date: 09/30/2025

## **Total Actual emissions in TONS/YEAR:**

CY	SO2	NOX	voc	со	PM10	Total HAP	Largest HAP
2019	14.52	954.55	16.78	110.42	151.74	4.08	2.70 [Formaldehyde]
2018	17.25	1203.89	32.57	151.05	173.90	6.28	3.91 [Formaldehyde]
2017	15.73	1095.41	16.93	73.22	163.87	4.29	2.83 [Formaldehyde]
2016	15.59	1060.46	35.69	223.78	159.34	6.30	4.25 [Formaldehyde]
2015	17.62	1156.11	25.61	271.41	158.83	5.31	3.32 [Formaldehyde]

Review Engineer: Ed Martin **Comments / Recommendations:** 

**Issue** 01812/T47 **Review Engineer's Signature:** Date: **Permit Issue Date:** 

**Permit Expiration Date:** 

## Chronology

December 3, 2020	Email received from Erin Wallace stating that DEP made a submittal to the Stationary Source Compliance Branch (SSCB) on November 23, 2020 for the CO and VOC initial performance testing results as required by the permit. This included the lb/MMBtu emission factors to be used for PSD Avoidance calculations. The test report was sent to the Stationary Source Compliance Branch (SSCB) and DEP requested that the permit be amended upon approval of the test results.
December 8, 2020	Application No. 9600017.20A received and considered complete.
January 4, 2021	Email sent to Erin Wallace asking whether the replacement bin vent filter for the transfer silo (I-ES-36), as discussed in the application, is a permanent change or a portable temporary filtration system as was done at the Buck STAR <sup>®</sup> . Also, there was a question on the filter outlet PM grain loading compared to the original filter design.
January 19, 2021	Email received from Erin Wallace stating that they notified the regional office regarding the above referenced temporary system for the transfer silo (I-ES-36), that was used while waiting for the replacement. The filter referenced in the Part II application is the permanent replacement. Also, they originally used 0.025 gr/dscf as a very conservative estimate of grain loading; however, the final equipment installed is 0.005 gr/dscf.
January 25, 2021	The draft permit and review were sent to Erin Wallace at DEP, Robert Bright at WaRO and Samir Parekh with SSCB for review.
January 26, 2021	Email received from Erin Wallace regarding a few questions about the PM emission factors used for the PSD avoidance condition and they are looking into the as-built baghouse outlet grain loading. DEP asked if they could provide comment on the draft permit by Tuesday February 2, 2021.
February 1, 2021	Email received from Erin Wallace to follow up on a conversation last week regarding updating the PSD Avoidance equations in the permit with the CO and VOC test data discussed above. DEP asked Shannon Vogel to about the status of the stack testing review. Also discussed was the potential for obtaining actual data for the combined cycle (CC) operation on natural gas for the PM calculation in the avoidance condition. DEP asked if DAQ would be amenable to using test data from one of the CC units for this purpose. Also, DEP asked if they would use either filterable only or filterable plus condensable.
February 3, 2021	Email sent to Erin Wallace regarding the timeline for getting approval from SSCB for the CO and VOC emission factors in the PSD avoidance. If not approved soon, we will go to notice and make those changes later with an administrative application. Also, DAQ agrees that a stack test on one of the CC turbines on gas can be used to get a new PM emission factor for the avoidance calculation. SIP regulation in 02D .2609 requires that compliance with any PM standard must include condesables well as filterable for testing.
February 3, 2021	Email received from Erin Wallace saying they will be testing a CC turbine for PM. They have also submitted other test data to SSCB (in addition to the CO and VOC test results) for PM emissions from the STAR and the two EHEs to update the PSD avoidance PM equation for those sources as well.
February 3, 2021	Email from Erin Wallace stating that there are two separate test reports. The first is for the STAR unit, including CO, VOC and PM. The second is for PM from the EHE Units.
February 3, 2021	Email from Erin Wallace saying Taylor Fort (SSCB) anticipates having the report reviewed and processed no later than Monday February 8, 2021.

February 4, 2021	Emission tests results were approved by Taylor Fort (SSCB) for PM, CO and VOCs for the reactor ES-31, and for PM emissions testing for the external heat exchanger ES-35.
February 16, 2021	The draft permit was re-sent to Erin Wallace at DEP for review of additional changes.
February 24, 2021	Email from Erin Wallace with additional comment on the draft permit.
February 26, 2021	The draft permit was re-sent to Erin Wallace at DEP for review of additional changes.
March 5, 2021	Teams call was held among Duke, Samir Parekh and Ed Martin to discuss % monitor downtime conditions for the simple cycle turbines.

#### I. Purpose of Application

Duke Energy Progress (DEP) has submitted the Part II air permit application in accordance with permit condition 2.2.C.l.a, to complete the two-step significant modification process initiated by application No. 09600017.19D for the Staged Turbulent Air Reactor (STAR®) facility project. The project consisted of the installation of the STAR® reactor and ancillary sources for flyash beneficiation. The Ash Basin (Emission Unit ID F-4) began operation as an air emission source on January 13, 2020 thereby triggering the requirements to submit the operating permit (Part II) application within one year. Permit No. 01812T43 for the Part I application was issued on December 11, 2018. The Part I review is attached.

Changes for new emission factors used in the PSD avoidance condition calculations in Section 2.2.B.1.g of the permit are being made for comments received from DEP as discussed in Section IV below.

This permit change is the second step of the two-step significant Title V permit modification that does not contravene or conflict with a condition in the existing permit pursuant to rule 15A NCAC 02Q .0501(b)(2). A 30 day public notice and a 45 day EPA review of the draft permit is required.

## II. Permit Changes

The following changes were made to the Duke Energy Progress, LLC - H. F. Lee Steam Electric Plant Air Permit No. 01812T46:

Page No.	Section	Description of Changes	
		Updated dates/permit numbers.	
5	1, table of permitted emission sources	Removed footnote **.	
11	2.1.A.2.d.ii	Revised monitoring for NOx CEMS.	
20	2.1.C.3.i	Revised monitoring for NOx CEMS.	
37	2.1.I	Removed non-shieled statement.	
37	2.1.I regulation table	Removed the 02Q .0504 requirement to submit a permit application within 12 months of startup.	
40	2.1.J	Removed non-shieled statement.	
40	2.1.J regulation table	Removed the 02Q .0504 requirement to submit a permit application within 12 months of startup.	
47	2.2.A.1	Corrected ID No. I-F-4 to F-4.	
50	2.2.B	Removed non-shieled statement.	

Page No.	Section	Description of Changes	
50-55	2.2.B.1	Revised/corrected paragraph numbering.	
50	2.2.B.1.b and c (old conditions)	Removed initial performance testing requirements for CO and VOCs for the reactor and replaced with generic condition if emissions testing is required.	
52-53	2.2.B.1.g.iii, iv and v	Revised emission factors for ES-31, ES-34 and ES-35 for PM, PM10 and PM2.5.	
54	2.2.B.1.g.vi	Added CO emission factor for the reactor to replace "lbCO,ES-31".	
54	2.2.B.1.g.vii	Added VOC emission factor for the reactor to replace" lbVOC,ES-31".	
55	2.2.B.1.h (old condition)	Removed reporting for initial stack testing for ES-31 for CO and VOC.	
56	2.2.C	Removed the 02Q .0504 requirement to file a Part II application within one year from the date of beginning operation.	

## III. Facility Description

Duke Energy's H. F. Lee Steam Electric Plant is an electric utility facility that generates electrical power. The main emission sources are five No. 2 fuel oil/natural gas-fired simple-cycle internal combustion turbines (Lee IC Unit Nos. 10, 11, 12, 13 and 14), and three nominal 170 MW natural gas/No. 2 fuel oil-fired simple/combined-cycle internal combustion turbines (Lee IC Unit Nos. 1A, 1B and 1C). Other sources include: one natural gas-fired auxiliary boiler (AB1), three natural gas-fired dew point heaters (DPH1, DPH2 and DPH3), one multi-cell wet surface air cooler with drift eliminators (CT1), one multi-package/multi-cell turbine inlet chiller with drift eliminators (CT2), and one No. 2 fuel oil fixed-roof storage tank with atmospheric vents (ST3). The STAR® flyash beneficiation processing facility is currently starting operations.

#### IV. Changes to Emission Factors

When the draft permit was sent to DEP for comment on January 25, 2021, DAQ was notified that DEP wanted to make changes to the emission factors in the PSD avoidance condition in Section 2.2.B.1 of the permit as shown below.

#### CO and VOC Emission Factors

The CO and VOC emission factors ("lbCO,ES-31/MMBtu" and "lbVOC,ES-31/MMBtu") were required by permit in condition 2.2.B.1.b and c to be determined by initial performance testing for the reactor ES-31. These emission factors are in the PSD avoidance equations in Section 2.2.B.1.h.vi and vii (previously 2.2.B.1.h.vi and vii) for CO and VOC respectively. DEP submitted the test report on November 23, 2020 to SSCB for approval of the test results and on December 3, 2020 DEP requested that the permit be amended upon approval of the test results. However, as of the date the draft permit was sent to DEP for review, the results had not been approved. The test results were then approved by SSCB on February 4, 2021

The approved emission factor for CO is 0.046 lb/MMBtu and the approved emission factor for VOCs is 0.00097 lb/MMBtu. The permit is being changed to add these factors in the above referenced conditions. Testing was performed at an average heat input rate of 138.4 mmBtu/hr, which is within 10% of its maximum heat input rate of 140 mmBtu/hr, as required by the permit test conditions. The average process rate during testing was 29.56 tons per hour.

## PM/PM10/PM2.5 Emission Factors

Along with the above test approval for CO and VOC testing, SSCB's approval also includes other testing for PM for the reactor ES-31 and for the external heat exchanger ES-35, for which there was no

requirement to test. DEP felt the existing PM factors (along with PM10 and PM2.5, which are all the same) were too conservative (high) and decided to test to get a more accurate numbers. These emission factors have been placed in the PSD avoidance equations replacing the "0.025 grains/acf" emission factor for ES-31, ES-34 and ES-35 from DEP's testing with the approved factor in Sections 2.2.B.1.g.iii, iv and v (previously 2.2.B.1.f.iii, iv and v) for PM, PM10 and PM2.5 respectively.

The approved emission factor for PM (including condensables) for the reactor ES-31 is 6.85 lb/hr and the approved factor for external heat exchanger ES-35 (which is also used for external heat exchanger ES-34) is 1.45 lb/hr. The permit is being changed to replace these factors in the above referenced conditions.

#### V. Public Notice

Pursuant to 15A NCAC 02Q .0521, a notice of the draft Title V Operating Permit will be published on the DAQ website to provide for a 30-day comment period with an opportunity for a public hearing. Copies of the draft (proposed) permit, review and public notice will be sent to EPA for their 45-day review and to persons on the Title V mailing list, the Washington Regional Office, and the Permittee.

## VI. Other Requirements

#### PE Seal

A PE seal is not required since there are no air pollution capture or control systems being added in accordance with 02Q .0112.

#### Zoning

Zoning Consistency Determination is not needed since there is no expansion of the facility.

#### Fee Classification

The facility fee classification before and after this modification will remain as "Title V".

## **Increment Tracking**

Increment tracking is not applicable since there are no emissions increases or decreases.

#### VII. Comments on Draft Permit

The draft permit and review were sent to Erin Wallace at DEP, Robert Bright at WaRO and Samir Parekh with SSCB on January 25, 2021 for review.

## WaRO Comments

On January 25, 2012, Robert Bright emailed that he had no issues with the draft permit.

## **DEP Comments**

DEP initial comments on the draft permit requesting additional changes, as discussed in the Chronology and Section IV above, were incorporated for the new emission factors used in the PSD avoidance condition calculations.

On February 24, 2021, DEP had the following additional comments:

1. The revisions to permit conditions 2.1.A.2.d.ii and 2.1.C.3.i state that monitor downtime shall not exceed 5.0% of the operating time in a calendar quarter. Due to the inconsistent and intermittent nature of the operation of the peaking simple cycle turbines, Good Operation and Maintenance has been historically calculated as an aggregate of the five simple cycle turbines. Based on NC DAQ guidance, peaking turbines are evaluated on a facility-wide approach that combines Percent excess emissions and percent monitor downtime. The target criteria for determining Good O&M is then based on average operating hours per turbine. Can DAQ please confirm that the 5% monitor downtime addition is appropriate for the peaking turbines? If so, would a lookback period be defined to account for the intermittent nature of their operation?

#### DAQ's Response

This was discussed in Teams call on March 5, 2021, among Duke, Samir Parekh and Ed Martin. On March 8. 2021 it was agreed to add the following footnote to permit conditions 2.1.A.2.d.ii and 2.1.C.3.i:

- \* The percent monitor downtime (%MD) for the peaking simple cycle turbines equipped with CEMS is evaluated on a facility-wide approach based on the total combined number of operating hours and the total combined hours of monitor downtime for all peaking simple cycle turbines during the quarter.
- 2. We respectfully request that the PM/PM10/PM2.5 emission factors for the ES-31 STAR Reactor in permit condition 2.2.B.1.g be revised to use the pound per ton ash processed (lb/ton) rates that were determined during the initial performance testing conducted on October 28, 2020. For the STAR reactor, the tonnage processed, and therefore the amount of particulate emissions, is variable based on the carbon content of the ash being processed. Higher carbon content ash results in fewer tons processed, lower carbon content as results in more tons processed.

#### DAQ's Response

This change was made to sections 2.2.B.1.g.iii, iv and v using the average process rate during testing of 29.56 tons of ash per hour and PM emission rate of 6.85 lb/hr. Therefore, the PM/PM10/PM/2.5 emission factor is:

6.85 lb/hr/29.56 tons per hr = 0.231 lb PM/PM10/PM2.5 per ton of ash.

#### SSCB Comments

On January 28, 2021, Samir Parekh provided the following comments for the PSD monitoring:

- 1. Section 2.1.A.2.d.ii of the permit for turbines Unit No. 10, Unit No. 11, Unit 12 and Unit 13 for NOx CEMS monitoring refers to Alternative B above (in section 2.1.A.1.d) indicates Part 60 reference, which is without data substitution. Instead of that, for PSD emission limits data substitution and %MD conditions may be added similar to 2.2-B.1.d and g for consistency.
- Section 2.1.C.3.i of the permit for turbine Unit No. 14 for NOx CEMS monitoring refers to Section 2.1
  C.2.g above which is for Part 60 CEMS, which is without data substitution. Instead of that, for PSD
  emission limits data substitution and %MD conditions may be added similar to 2.2-B.1.d and g for
  consistency.

The above comments were incorporated as part of a standard CEMS monitoring (as suggested by SSCB) for either a PSD or PSD avoidance condition (as the case may be), including the footnote shown in DEP's comment 1 above, as follows:

The Permittee shall install, certify, maintain and operate a NOx continuous emissions monitoring system (CEMS) and monitor NOx emissions from the combustion turbine as follows:

- i. Emissions of nitrogen oxides shall be determined using a continuous emissions monitoring system (CEMS) meeting the requirements of 15A NCAC 02D .0613 "Quality Assurance Program" and 40 CFR Part 60 Appendix B "Performance Specifications" and Appendix F "Quality Assurance Procedures." If the Permittee has installed a NOx CEMS to meet the requirements of 40 CFR Part 75 and is continuing to meet the ongoing requirements of 40 CFR Part 75, that CEMS may be used to meet the requirements of this section.
- ii. NOx CEMS data reported to meet the requirements of this section shall include data substituted using the missing data procedures in Subpart D of 40 CFR Part 75 except that unbiased values may be used. The missing data procedure shall be used whenever the emission unit combusts any fuel.
- iii. Monitor downtime shall
  (A) not exceed 5.0 percent of the operating time in a calendar quarter<sup>1</sup>, and

<sup>&</sup>lt;sup>1</sup> The percent monitor downtime (%MD) for the peaking simple cycle turbines equipped with CEMS is evaluated on

(B) be calculated using the following equation:

$$\%MD = \left(\frac{\text{Total Monitor Downtime}}{\text{Total Source Operating Time}}\right) \times 100$$

Where:

"Total Monitor Downtime" is the number of hours in a calendar quarter where an emission source was operating but data from the associated CEMS are invalid, not available, or filled with the missing data procedure.

"Total Source Operating Time" is the number of hours in a calendar quarter where the emission source associated with the CEMS was operating.

#### VIII. Recommendations

After public notice.

## **Part I Review**

## NORTH CAROLINA DIVISION OF AIR QUALITY

## **Application Review**

**Issue Date:** 12/11/2018

**Region:** Washington Regional Office

County: Wayne NC Facility ID: 9600017

**Inspector's Name:** Robert Bright **Date of Last Inspection:** 02/22/2017

**Compliance Code:** 3 / Compliance - inspection

## Facility Data Permit Applicability (this application only)

Applicant (Facility's Name): Duke Energy Progress, LLC - H.F. Lee Steam

Electric Plant

Lee Steam SIP: 15A NCAC 02D .0515, .0516, .0521, .0540 NSPS: NA

NSPS: NA NESHAP: NA PSD: NA

**PSD Avoidance:** 15A NCAC 02Q .0317 **NC Toxics:** 15A NCAC 02D .1100

112(r): NA Other: NA

**Facility Address:** 

Duke Energy Progress, LLC - H.F. Lee Steam Electric Plant

1199 Black Jack Church Road Goldsboro, NC 27530

**SIC:** 4911 / Electric Services

NAICS: 221112 / Fossil Fuel Electric Power Generation

**Facility Classification: Before:** Title V **After:** Title V **Fee Classification: Before:** Title V **After:** Title V

# Contact Data Application Data Technical Contact

Facility Contact	Authorized Contact	Technical Contact	Application Number: 9600017.17A
Mike Graham Sr. EHS Professional (919) 722-6551 1199 Black Jack Church Road Goldsboro, NC 27530	Jeffery Hines General Manager II (919) 722-6450 H.F. Lee Steam Electric Plant Goldsboro, NC 27530	Erin Wallace Sr. Environmental Specialist (919) 546-5797 410 South Wilmington Street	Date Received: 11/13/2017 Application Type: Modification Application Schedule: TV-Sign-501(c)(2) Part I Existing Permit Data Existing Permit Number: 01812/T42 Existing Permit Issue Date: 09/08/2016
, , , , , , , , , , , , , , , , , , , ,	, , , , , , , , , , , , , , , , , , , ,	Raleigh, NC 27601	<b>Existing Permit Expiration Date:</b> 06/30/2020

**Total Actual emissions in TONS/YEAR:** 

CY	SO2	NOX	voc	СО	PM10	Total HAP	Largest HAP
2016	15.59	1060.46	35.69	223.78	159.34	6.30	4.25 [Formaldehyde]
2015	17.62	1156.11	25.61	271.41	158.83	5.31	3.32 [Formaldehyde]
2014	17.10	1029.78	12.85	529.22	136.88	3.54	2.15 [Formaldehyde]
2013	14.59	1019.21	11.70	144.08	146.77	3.47	2.30 [Formaldehyde]
2012	5931.08	1717.47	49.52	330.21	220.14	350.00	318.79 [Hydrogen chloride (hydrochlori]

Review Engineer: Ed Martin

Comments / Recommendations:

Issue 01812/T43

Review Engineer's Signature: Date: 12/11/2018 Permit Issue Date: 12/11/2018

Permit Issue Date: 12/11/2018 Permit Expiration Date: 06/30/2020

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## Chronology

November 13, 2017 Application received.

June 10, 2015 (attached)

In a letter to Mr. Jim Clayton with The SEFA Group, in response to their request, the Division of Air Quality (DAQ) made a determination of regulatory status, with respect to 40 CFR 241 "Solid Wastes Used as Fuels or Ingredients in Combustion Units," that flyash received directly from a coal-fired power plant's particulate collection device (i.e., electrostatic precipitator or baghouse), and flyash received from landfills and ash ponds to be used in the STAR® reactor is a "non-hazardous secondary material" (NHSM), is an "ingredient," meets the legitimacy criteria, and is not a solid waste. Therefore, the STAR® reactor is not subject to the Commercial and Industrial Solid Waste Incineration (CISWI) requirements in 40 CFR 60 Subpart CCCC "Standards of Performance for Commercial and Industrial Solid Waste Incineration Units" or, Subpart DDDD "Emissions Guidelines and Compliance Times for Commercial and Industrial Solid Waste Incineration Units." (see Section VII.A.2, under Non-applicable Regulations)

December 18, 2017 (attached)

A letter was sent to Jeffery D. Hines (facility RO) at Duke informing them that the STAR® modification emissions cannot be included under the existing Prevention of Significant Deterioration (PSD) avoidance limits since those limits were for an unrelated project, and therefore those emissions must be analyzed separately with respect to the applicability of PSD. This additional information on PSD applicability is needed in order to determine that the application is complete for further processing.

The letter also informs Duke that the draft CAM Plan, as submitted with the application, is not necessary at this time since a construction permit is to be issued initially, with the Part 70 Title V permit application to be filed within 12 months after commencing operation in accordance with 02D .0501(c)(2). (see Section VII.A.3, under Non-applicable Regulations)

January 5, 2018

Meeting with Duke (William Willets, Cyndi Winston, Erin Wallace and Ed Martin) to discuss DAQ's request in the December 18, 2017 letter (item 1) for more information regarding PSD

applicability. Duke presented their reasoning why they believed the project emissions should be included under the existing PSD avoidance limits. Duke was to provide additional information for DAQ's review.

January 8, 2018

Duke's original toxics dispersion modeling analysis was approved by Alex Zarnowski, AQAB (see memo to Ed Martin dated January 8, 2018).

February 1, 2018 (attached)

In an email, Duke was asked to complete 1-hour NO<sub>2</sub> and SO<sub>2</sub> NAAQS modeling, as internal DAQ discussions indicated this was needed to be consistent with the Buck STAR® application.

February 5, 2018

Conference call (William Willets, Mark Cuilla, Booker Pullen, Cyndi Winston, Erin Wallace and Ed Martin) with Duke to discuss Duke's proposed reasoning to include the project emissions under the existing PSD avoidance limits. DAQ asked Duke to provide their reasoning in a letter. Also, Duke mentioned there may be differences between the Buck and Lee projects regarding whether it was necessary to conduct 1-hour NO<sub>2</sub> and SO<sub>2</sub> NAAQS modeling for Lee.

February 13, 2018

DAQ internal meeting (William Willets, Tom Anderson, Matt Porter and Ed Martin) to discuss how the Buck 1-hour  $NO_2$  and  $SO_2$  NAAQS modeling was conducted and whether this modeling may be needed for Lee. DAQ's decision depended on receipt of Duke's additional information regarding whether the project emissions can be included under the existing PSD avoidance limits.

February 19, 2018 (attached)

A letter (dated February 7, 2018) was received from Duke with additional information explaining their rationale that the STAR® project should be considered part of the same project that retired the coal-fired boilers and installed the three new combined cycle turbines and to therefore include the STAR® project emissions under the existing PSD avoidance limits.

February 20, 2018

After reviewing Duke's rationale in their February 7, 2018 letter that the STAR® ash beneficiation project should be considered as part of the same project that retired the three coal-fired boilers and installed the three new combined cycle turbines, Duke was informed that DAQ agreed and that the STAR project emissions can be included under the existing PSD avoidance limits. Also, as a result, the 1-hour SO<sub>2</sub> and NO<sub>2</sub> NAAQS modeling will not be needed (see Section IX, 1-hour NO<sub>2</sub> and SO<sub>2</sub> NAAQS Modeling).

February 23, 2017 (attached)

In an email, Duke responded to DAQ's request of January 11, 2018 for additional information and answered some of the questions. However, many items remained unanswered and the application processing clock remained on hold.

March 14, 2018 (attached)

In an email, DAQ responded to Duke's February 23, 2018 response to elaborate information needed for items not fully addressed by Duke. Duke was asked several questions for additional information related to emission calculations, sources of emission factors, design capacity of the STAR® unit, actual emissions versus potential emissions for a proposed PSD avoidance condition, how the emission rates used in their toxics modeling analysis were determined, Duke's proposed monitoring for  $SO_2$  for compliance with 02D .0516, etc. The application processing clock was stopped awaiting the additional information. The application remained on hold.

April 4, 2018 (attached)

In an email, Duke responded to DAQ's request of March 14, 2018 and provided further information. The only missing requested information was the source of the CO and VOC emission factors referenced in the application for reactor ES-31. The application remained on hold.

April 17, 2018

In an email, DAQ again asked for the source of the CO and VOC emission factors for reactor

(attached)	ES-31.
April 25, 2018 (attached)	In an email to Duke, DAQ asked if the existing gasoline storage tank (ID No. 4) was modeled.
April 25, 2018 (attached)	In an email, regarding the above question on whether the gasoline tank was modeled, Duke responded it would appear that the gasoline storage was inadvertently left out of the air dispersion analysis (for Benzene, Hexane, and Toluene). Duke provided potential emissions for the tank for DAQ's use in the Health Risk Assessment.
May 25, 2018	Sent draft permit to Duke, Washington Regional Office and Stationary Source Compliance for review.
May 29, 2018 (attached)	Email from Washington Regional Office with comment on the draft permit (see Section XII).
June 4, 2018 (attached)	Email from Duke with comments on the draft permit (see Section XII).
June 8, 2018	The draft permit was issued to provide for a 30-day comment period.
June 8, 2018	A notice of public hearing for the draft permit was published in the Goldsboro News-Argus newspaper and placed on the DAQ website along with the draft permit and review.
July 10, 2018	A public hearing was held at 7:00 pm on July 10, 2018 at the Wayne Community College in Goldsboro.
July 13, 2018	The public comment period ended.
August 1, 2018 (attached)	In an email, DAQ requested additional information needed as a result of public comments regarding: fugitive emissions, ash pond test methods, HCl and HF emissions, off-site ash processing and other permit changes to be made (see Section XIII).
August 9, 2018 (attached)	In an email, Duke responded to the additional information request of August 1, 2018 (see Section XIII).
August 21, 2018 (attached)	In an email, DAQ requested additional information on the ash pond test methods, and HCl and HF emissions that Duke provided on August 9, 2018 (see Section XIII).
August 27, 2018 (attached)	In an email, Duke provided HCl and HF emission calculations.
October 26, 2018	Duke submitted an application addendum to include revised toxic modeling for the new emission rates as a result of the revised ash metal concentrations from re-analyzing the original ash samples as requested by DAQ. Also, Duke requested the addition of two new insignificant activities. The revised toxics modeling included these two new sources and the gasoline tank previously omitted. (see Section XIII)
November 20, 2018	Duke's revised toxics dispersion modeling analysis was approved by Alex Zarnowski, AQAB (see memo to Ed Martin dated November 20, 2018).
November 29, 2018	The Hearing Officer's Report with recommendations was issued.
December 10, 2018	A memorandum from Michael A. Abraczinskas, Director, Division of Air Quality, to Mark Cuilla, Acting Chief, Permitting Section, approved the issuance of the air permit.

December 11, 2018 The final permit was issued.

## I. Purpose of Application

Duke has applied to install and operate a flyash processing facility consisting of a Staged Turbulent Air Reactor (STAR®) with supporting ancillary sources at the H.F. Lee Steam Electric Plant as shown in Section X below. This is one of three flyash beneficiation projects in North Carolina (the others are at Duke's Buck and Cape Fear plants) mandated by HB 630 (Session Law 2016), which modified the closure requirements for coal combustion residuals surface impoundments under the Coal Ash Management Act (CAMA) of 2014. The law requires the impoundment owner (Duke) to identify, on or before July 1, 2017, a total of three impoundment sites (located within the State) with ash stored in the impoundments on that date that is suitable for processing for cementitious purposes. The CAMA requires Duke to enter into a binding agreement for the installation and operation of the ash beneficiation projects capable of annually processing 300,000 tons of ash each to specifications appropriate for cementitious products with all ash processed to be removed from the impoundment located at the sites. No later than 24 months after issuance of all necessary permits, operation of each ash beneficiation project is to commence.

The facility will process wet or dry flyash feedstock containing various amounts of unburned carbon into a variety of commercial applications including partial cement replacement and other commercial and industrial applications. The actual design capacity of the H.F. Lee  $STAR^{\circledast}$  facility is to produce up to 400,000 tons of flyash product annually.

The STAR® system is a patented technology developed by The SEFA Group Inc. (SEFA) to process feedstock (of any carbon content) like flyash (wet or dry) along with other ingredient materials into a variety of commercial products. These products are used, not only for application as a partial cement replacement, but for many other commercial and industrial applications.

The first STAR® plant began commercial operation in February 2008 at SCE&G's McMeekin Station in Lexington, South Carolina. Lessons learned from the first STAR® Plant were incorporated into the design of the next generation STAR® II Facility, which began commercial operations in September 2012 at NRG located in Newburg, Maryland. The third STAR® facility began operations in 2015, and is located in Georgetown, South Carolina, at the Santee Cooper Winyah Generating Station. It is the only facility capable of processing ash from surface ponds.

This is the first step of a significant permit modification pursuant to rule 15A NCAC 02Q .0501(b)(2). The application was received on November 13, 2017 and deemed complete for processing on that date. Public notice of the draft permit for Title V purposes is not required at this time. The Permittee must file a Title V Air Quality Permit Application pursuant to 15A NCAC 02Q .0504 for these changes on or before 12 months after commencing operation in accordance with General Condition NN.1, at which time the changes will go through the second step of the 15A NCAC 02Q .0501(c)(2) Title V permitting process. The permit shield described in General Condition R does not apply to these changes. The only public notice at this time is a notice of public hearing pursuant to the construction and operating permit under rule 15A NCAC 2Q .0300 and the Coal Ash Management Act.

## II. Permit Changes

The following changes were made to the Duke Energy Progress - H. F. Lee Steam Electric Plant Air Permit No. 01812T42:

Old Page	Old Section	New Page New Section		Description of Change(s)	
Cover		Cover		Amended permit numbers and dates.	
Insignificant Activities List Insignifica		cant Activities List	Added I-ES-39A, I-ES-39B, I-ES-40A, I-ES-40B, I-F-1, I-F-2, I-F-3, I-F-5, I-F-6, I-ES-41 and I-ES-42.		

3-4	1, table of permitted emission sources	3-5	1, table of permitted emission sources	Added emission sources: ID Nos. ES-30, ES-31, ES-32, ES-33, ES-34, ES-35, ES-36, ES-37, ES-38, ES-38A, ES-38B and F-4; with footnote **.
23-27	2.1.D.5	47-53	2.2.B	Relocated this PSD avoidance condition for turbines 1A, 1B and 1C from Section 2.1.D.5 to Section 2.2.B.1 and revised the limits to also include the new STAR® project sources.
		36-39	2.1.J	Added this section for new STAR® reactor.
		39-41	2.1.K	Added this section for new STAR® supporting sources.
		42-43	2.1.L	Added this section for new STAR® ash basin (ID No. F-4) fugitive source.
40-41	2.2.A.1.a	43-46	2.2.A.1.a	Revised this 02D .1100 condition to include emission limits for new facility-wide toxics modeling.
44	2.2.A.2.e	47	2.2.A.2.e	Added TPER limits for toluene (lb/hr only), hydrogen chloride and hydrogen fluoride.
46-54	3	58-66	3	Updated General Conditions to version 5.3, 08/21/2018.
				Condition K changed: Permit expiration terminates the facility's right to operate unless a complete 15A NCAC 02Q .0500 renewal application is submitted at least <u>six</u> months before the date of permit expiration.
59	List of Acronyms	67	List of Acronyms	Corrected definition of AOS to Alternative Operating Scenario.

## **III.** Facility Description

Duke Energy's H. F. Lee Steam Electric Plant is an electric utility facility that generates electrical power. The facility previously had two main parts – the old coal-fired Lee plant (which was retired in 2012) and the "Wayne County" combustion turbine plant. Currently the main emission sources are five No. 2 fuel oil/natural gas-fired simple-cycle internal combustion turbines (Lee IC Unit Nos. 10, 11, 12, 13 and 14). Also, the following sources were added in Permit No. 01812T35 issued August 11, 2010, and began commercial operation on January 1, 2013: three nominal 170 MW natural gas/No. 2 fuel oil-fired simple/combined-cycle internal combustion turbines (Lee IC Unit Nos. 1A, 1B and 1C). Other sources include: one natural gas-fired auxiliary boiler (AB1), three natural gas-fired dew point heaters (DPH1, DPH2 and DPH3), one diesel-fired firewater pump engine (FWP1), one multi-cell wet surface air cooler with drift eliminators (CT1), one multi-package/multi-cell turbine inlet chiller with drift eliminators (CT2), and one No. 2 fuel oil fixed-roof storage tank with atmospheric vents (ST3).

## IV. STAR Project Equipment Description

The associated sources of air emissions proposed to support the STAR® system includes the following:

- Ash Basin excavation.
- Ash Handling/Processing.
- Haul Roads.
- Screener.
- Crusher.

- Two diesel engines associated with a Screener and a Crusher.
- Wet ash receiving area and storage shed.
- Wet ash feed hopper.
- Wet ash unloading pile.
- Two External heat exchangers (EHE) (with baghouses).
- Transfer silo filling and unloading (with bin vent product capture device).
- Feed silo filling and unloading (with bin vent product capture device).
- Storage dome filling and unloading (with bin vent product capture device).
- Loadout silo (with bin vent product capture device).
- Loadout silo chute 1A (with bin vent product capture device).
- Loadout silo chute 1B (with bin vent product capture device).
- FGD Byproduct Silo (with bin vent product capture device).
- FGD Absorbent Silo (with bin vent product capture device).

### Pre-reactor Material Handling Equipment

Excavation and processing of materials from the ash ponds to meet the STAR® system flyash ingredient (feedstock) specifications will be under the control of Duke Energy. All flyash reclaimed from an ash pond delivered for use as an ingredient in the STAR® system must first undergo processing by the owner to be:

- free of all, but minimal contaminants (e.g., organic debris, slag);
- finely-divided and free-flowing;
- have consistent moisture content below 25%; and
- have a consistent chemical composition, including organic content measured by loss on ignition.

The processing sequence of events will include flyash being excavated and staged to allow for dewatering to ensure a moisture content below 25%. Dewatered flyash will then be screened to remove contaminants (organic debris, slag, etc.), to produce a consistent chemical composition and a finely divided free-flowing material.

Wet flyash with a nominal 15% moisture content is delivered via trucks. The wet flyash can be unloaded from the trucks into the storage shed, to a pile, or directly into the feed hopper at up to 70 tons per hour then conveyed to the mechanical conveyance equipment. The material is discharged from the mechanical conveyance equipment into a material delumper unit to reduce large size material. The material is then discharged from the delumper into the external heat exchanger (EHE) by gravity, where it is continually fluidized using preheated air.

The fluidized material is dried in the EHE both by intimate contact with the heated fluidizing air and by direct contact with hot water heat exchangers located in the EHE. The material is discharged from the EHE at less than 2% moisture content and at a temperature range of 150 to 300°F to downstream material-handling equipment (transfer silos).

The exhaust air is discharged from each EHE through interconnecting ductwork to a high efficiency baghouse for feedstock recovery and exhaust air treatment to achieve a PM exhaust rate of  $0.025~\rm gr/dscf$ .

After leaving the baghouse, the cleaned exhaust air stream passes through interconnecting ductwork to the exhaust air fan before being discharged to atmosphere. The exhaust air volumetric rate is estimated at approximately 41,550 acfm at 10 inches of water column above atmospheric pressure and at approximately 150-300 °F.

## STAR® Reactor

STAR® technology transforms and recycles coal ash from surface impoundments or ponds into a high-quality, sustainable environmentally-responsible class F flyash product for the concrete industry for beneficial reuse. The process treats flyash in such a way as to lower the "loss on ignition" (LOI - residual carbon in flyash) for use as pozzolan in concrete and can also remove <u>all</u> the carbon in flyash so that the purified mineral material can be used as raw feed material in other specialty products and processes that historically have been unable to use flyash as raw feed material because of the deleterious effect of the

residual carbon in flyash. Using recycled STAR® ash in place of Portland cement in concrete reduces the virgin material required in concrete manufacturing, and for every ton of flyash used in concrete, there is approximately one less ton of CO<sub>2</sub> released into the atmosphere.

The STAR® process is inherently flexible in that operating parameters can be varied and different ingredients can be added to produce a desired product. The primary component of the STAR® is a cylindrical refractory-lined reactor vessel in which the majority of the process reactions take place including both chemical and physical reactions. Air required for the process reactions enters through the floor of the STAR® system as well as through the walls at multiple locations.

The raw flyash feedstock and any other ingredients are introduced through the walls of the STAR<sup>®</sup>. All of the solids and gases exit together at the top of the reactor. Due to the high gas velocity, multiple injection points, and recycled solids returned, there is a significant amount of turbulence created that enhances the mixing of the ingredients and optimizes the reactions.

The STAR® reactor will normally fire auxiliary fuels during system startup and will cut back on auxiliary fuel (i.e., natural gas or propane) as the reactor reaches auto-ignition and self-sustaining conditions. At this point, the residual carbon in the flyash reacts and becomes the heat source and the process is normally self-sustaining except under certain conditions.

The STAR® reactor design capacity is based on two factors: heat input and flyash throughput. The reactor's short term maximum heat input capacity is 140 mmBtu/hr. The reactor's flyash throughput, however, varies based on the percent LOI (residual carbon) content of the flyash, to achieve the 140 mmBtu/hr maximum design heat input. Duke expects the LOI to be from 6 to 15 percent. Based on the heat content of the residual carbon (14,500 Btu/lb), the throughput will be limited to achieve the maximum 140 mmBtu/hr heat input. At 6 percent LOI and 140 mmBtu/hr heat input, the resulting throughput is 80.5 tons per hour. As the LOI increases, the throughput decreases in order to keep the heat input below the maximum of 140 mmBtu/hr. The reactor system is actually designed to process 75 tons per hour rather than the 80.5 tons per hour, which corresponds to a nominal heat input of 130 mmBtu/hr.

## POST-Reactor Material Handling Equipment

After exiting the reactor, the flue gas with entrained flyash enters a hot cyclone where the majority of solids are separated from the gas and recycled back to the reactor for temperature control. The flue gas with entrained flyash leaving the hot cyclone is conveyed to an air preheater, which is designed to preheat the incoming process air (by heat recovery) or cool the flue gas/solids mixture, then passes through a flue gas cooler. The cooled flue gas and flyash then passes through a baghouse for product capture, and then exhausts to a dry flue gas desulfurization (FGD) system (using hydrated lime as a reagent) to reduce SO<sub>2</sub> emissions. The clean FGD exhaust will then flow to an induced draft fan to be discharged to the atmosphere through a stand-alone stack. The captured flyash is pneumatically transferred from the baghouse to either the storage dome or the loadout silo, each equipped with a bin vent, then to a truck loadout station.

## V. Summary of Changes to Emission Sources and Control Devices

The following sources and control device descriptions are being added to the permit for this modification:

Emission Source ID No.	Emission Source Description	Control Device ID No.	Control Device Description
ES-30	Feed silo (125 tons per hour maximum fill rate, 75 tons per hour maximum unload rate, 400,000 tons per year fill and unload rate)	CD-30	Bin vent filter (4:1 air-to-cloth ratio)
ES-31	STAR® feedstock processing reactor (140 million Btu per hour maximum heat input	CD-31A	Dry scrubber (77,500 ACFM maximum inlet flue gas flow

	rate, 130 million Btu per hour nominal heat input rate, designed to process 75 tons per hour and 400,000 tons per year flyash feedstock process rates), equipped with natural gas/propane burners for startup or to maintain temperature with a combined heating capacity of 60 million Btu per hour heat input rate.	CD-31B	rate)  Baghouse (26,790 total filter surface area, 2.18:1 air-to-cloth ratio, 77,500 ACFM maximum inlet flue gas flow rate)
ES-32	FGD byproduct storage silo (3120 cubic feet capacity, 1.75 tons per hour maximum fill rate, 300 tons per hour maximum unload rate)	CD-32	Bin vent filter (4:1 air-to-cloth ratio)
ES-33	FGD absorbent storage silo (10,000 cubic feet capacity, 25 tons per hour maximum fill rate, 1.5 tons per hour unload rate)	CD-33	Bin vent filter (4:1 air-to-cloth ratio)
ES-34	EHE- external heat exchanger 1 (70 tons per hour maximum process rate)	CD-34	Baghouse (3:1 air-to-cloth ratio, 32,000 dSCFM exhaust flow rate)
ES-35	EHE- external heat exchanger 2 (70 tons per hour maximum process rate)	CD-35	Baghouse (3:1 air-to-cloth ratio, 32,000 dSCFM exhaust flow rate)
ES-36	Transfer silo filling (125 tons per hour fill rate, 75 tons per hour maximum unload rate, 400,000 tons per year maximum fill and unload rate)	CD-36	Bin vent filter (4:1 air-to-cloth ratio)
ES-37	Storage dome filling (75 tons per hour fill rate, 275 tons per hour maximum unload rate, 400,000 tons per year maximum fill and unload rate)	CD-37	Bin vent filter (4:1 air-to-cloth ratio)
ES-38	Loadout silo (300 tons per hour maximum unload rate, 400,000 tons per year maximum unload rate)	CD-38	Bin vent filter (4:1 air-to-cloth ratio)
ES-38A	Loadout silo chute 1A (100 tons per hour maximum unload rate, 400,000 tons per year maximum unload rate)	CD-38A	Bin vent filter (4:1 air-to-cloth ratio)
ES-38B	Loadout silo chute 1B (100 tons per hour maximum unload rate, 400,000 tons per year maximum unload rate)	CD-38B	Bin vent filter (4:1 air-to-cloth ratio)
F-4*	Ash basin (321 acres)	N/A	N/A

<sup>\*</sup> Fugitive source

## VI. Emissions

The proposed project emission rates for criteria pollutants and toxic air pollutants (TAPs) are based on process information developed and provided by SEFA, Duke, manufacturers' data, and/or the Environmental Protection Agency's (EPA) AP-42 emission factors. Unit design parameters and operational practices have been incorporated into the analysis to make the emission estimates conservative and representative of on-site conditions.

## **STAR®** Reactor Emissions

Emissions from the STAR® reactor include PM/particulate matter with a diameter less than 10 microns  $(PM_{10})$ , particulate matter with a diameter less than 2.5 microns  $(PM_{2.5})$ ,  $SO_2$ , nitrogen dioxide (NOx), carbon monoxide (CO), volatile organic compounds (VOC), and greenhouse gases (GHG) from the

auxiliary fuels and residual carbon in the flyash. Emissions from the auxiliary fuels were estimated using the most recent emissions factors for natural gas and propane-fired boilers contained in AP-42. The auxiliary fuel burners are a low-NOx design.

Flyash generated from the combustion of coal contains trace quantities of heavy metals. Duke Energy performed a site-specific ash analysis taking samples from the ash pond to calculate the emission rates for each toxic metal. Emission factors of the heavy metal toxics in the flyash before entering the reactor are based on the site-specific ash analysis data. Emission factors of the heavy metals in the flyash after exiting from the reactor are based on the site-specific ash analysis data with a contribution from the use of process water in the reactor.

Emissions of NOx and CO from the processing of the residual carbon in the flyash were estimated based on emissions estimates from other existing  $STAR^{\circledast}$  reactor units. Particulate emissions for the  $STAR^{\circledast}$  are based on the baghouse manufacturer's data of 0.025 grains per actual cubic foot (gr/acf). The induced draft fan providing the motive force for the product transfer is rated at 77,500 acfm, at the expected process conditions of 350°F and nominal atmospheric pressure.

 $SO_2$  emissions are a function of the amount of flyash processed through the reactor, the sulfur content of the flyash, the amount of sulfur remaining in the product ash exiting the reactor, and an  $SO_2$  removal efficiency of the dry scrubber. Potential emissions of  $SO_2$  are based on a flyash sulfur content of 0.15 percent, 100 percent oxidation of the sulfur, a LOI of 6%, a carbon heat value of 14,500 Btu/lb, and a dry scrubber control efficiency of 95 percent.

Emissions for the STAR® reactor have been estimated conservatively by combining the total emissions associated with firing the worst-case auxiliary fuel at full capacity with the total emissions from flyash processing.

GHG emissions for the STAR® reactor were based on the annual natural gas and propane usages and emissions factors from Table C-1 of Chapter 40, Part 98, Code of Federal Regulations (CFR), Subpart C, along with the residual carbon content (LOI) of the flyash. As discussed in Section VII below, even though the GHG emissions of 116,604 tons per year as shown in Table 2 are greater than the otherwise PSD significant increase rate of 75,000 tons per year, the proposed project does not result in an increase of a regulated NSR pollutant that is not GHGs, and GHGs are not subject to PSD review.

### Material Handling Emissions

The material handling system includes one wet ash raw feed unloading pile, one wet ash storage shed, one wet ash EHE feed hopper, two EHEs, raw feed silo, one loadout silo, two loadout chutes, transfer silo, a product storage dome, FGD byproduct silo, FGD absorbent silo, screener, crusher, ash basin and handling, and haul roads. The silos are each equipped with a bin vent filter to minimize product losses associated with the pneumatic transfer process. The truck loadout station uses telescoping chutes and a negative pressure ventilation system to reduce fugitive emissions. Particulate emissions from the silos, loadout chutes and product dome were estimated using the maximum short- and long-term transfer rates and appropriate emission factors from AP-42, Section 13.2.4 and 99% bin vent filter control.

Trace metal concentration data discussed above for the STAR® system were used in conjunction with the calculated PM emissions rates to estimate emissions of trace metal from the material handling activities.

#### **Fugitive Emissions**

Additional particulate emissions were also calculated for the wet ash receiving process, ash handling process (including screening and crushing activities) and haul roads. Windblown fugitive dust emissions were also calculated from the unloading pile. The emissions were calculated using the appropriate emissions factors from AP-42.

#### Potential Emissions

The potential emissions for the project are calculated based on the emission factors and other design parameters as shown in Table 1 below along with the system design process throughput capabilities for the

ancillary sources as a function of the reactor throughput as shown in the table in Section VIII.B.1 below. The reactor ES-31 throughput establishes the needed throughput for all other STAR $^{\oplus}$  project ancillary sources and therefore establishes their potential emissions. Potential emissions for all STAR $^{\oplus}$  sources is shown in Table 2.

The emission calculation methodologies and detailed calculations for the  $STAR^{\$}$  system sources can be found in Appendix B of the application.

Table 1
Emission Factors Used to Determine Emissions

	Source		<b>Emissions Factors</b>					
ID No.	<b>Emission Source Description</b>	Pollutant	Flyash					
		PM, PM <sub>10</sub> , PM <sub>2.5</sub>	Gas flow of 77,500 acfm and loading rate of 0.025 gr/acf PM10 = 92% of Total PM and PM2.5 = 53% of Total PM (AP-42 Table 1.1-6, <b>Bituminous and Subbituminous Coal Combustion</b> )					
		$SO_2$	Based on 6% LOI, 0.15% flyash sulfur content, 14,500 Btu/lb carbon heat value, 95% scrubber control efficiency,					
		NO <sub>x</sub>	Based on SEFA operation experience					
ES-31	STAR® reactor*	СО	Based on SEFA operation experience					
	STAR TEACTOR	VOC	Based on stack test performed at an existing STAR facility, CO emissions are expected to be 10% (or less) of VOC emissions.					
	* includes emissions from worst case startup fuel: propane: AP-42, Table 1.5-1, or	GHG CO <sub>2</sub> e	Based on the annual natural gas and propane usages and emission factors from Table C-1 of Chapter 40, Part 98, CFR, Subpart C, along with the LOI of the flyash.					
	natural gas: AP-42, Table 1.4-2	H <sub>2</sub> SO <sub>4</sub>	Based on SEFA stack test performed September 2016. Sulfuric Acid Mist was 0.05 lb/hr for contingency was doubled to 0.1 lb/hr.					
		Pb						
	Material Handling Emissions (PM, PM <sub>10</sub> , PM <sub>2.5</sub> , Pb)							
ES-30	Feed silo	AP-42, Section 13.2.4 and 99% bin vent filter control						
ES-36	Transfer silo	Duke site-specific	average ash analysis					
ES-32	FGD byproduct storage silo		fm and PM loading rate of 0.005 gr/acf otal PM and PM2.5 = 53% of Total PM (AP-42 Table 1.1-6,					
ES-33	FGD absorbent storage silo filling		ubbituminous Coal Combustion) average ash analysis					
ES-34 ES-35	EHE (Units1 and 2)	Exhaust Flow: 32, PM10 = 92% of T Bituminous and S	000 dscfm and PM loading at 0.025 grains/dscf otal PM and PM2.5 = 53% of Total PM (AP-42 Table 1.1-6, ubbituminous Coal Combustion) average ash analysis					
ES-37	Storage dome							
ES-38	Loadout silo	AP-42. Section 13	.2.4 and 99% bin vent filter control					
ES-38A	Loadout silo chute 1A		average ash analysis					
ES-38B	Loadout silo chute 1B							
I-ES-39A	Screener	AP-42, Table 11.1	9.2-2					
I-ES-40A	Crusher	Duke site-specific	average ash analysis					
		Engin	e Emissions					

11 EC 30B	No. 2 fuel oil-fired screener engine (91 HP)	AD 42 Class 22 Table 22 1 (Casalina 8 Disable 1 4 in France)						
I-ES-40B	No. 2 fuel oil-fired crusher engine (300 HP)	AP-42 Chapter 3.3, Table 3.3-1 (Gasoline & Diesel Industrial Engines)						
	Fugitive Emissions (PM, PM <sub>10</sub> , PM <sub>2.5</sub> , Pb)							
I-F-1	Wet ash receiving transfer to shed	AP-42 Section 13.2-4 (Aggregate Handling and Storage Piles)						
1 L-F-2	Wet ash receiving transfer to hopper	Duke Energy Average Ash Analysis						
I-F-3	Wet ash receiving unloading pile	AP-42 Section 13.2.5 (Industrial Wind Erosion)						
F-4	Ash basin	Duke Energy Average Ash Analysis						
I-F-5	Ash handling	AP-42 Section 13.2.4 (Aggregate Handling and Storage Piles) Duke Energy Average Ash Analysis						
I-F-6	Haul roads	AP-42 Section 13.2.2 (Unpaved Roads) No Pb emissions.						

Table 2
Potential Annual Project Emission Increases

	Source	Emissions (ton/yr)									
ID No.	<b>Emission Source Description</b>	PM	PM <sub>10</sub>	PM <sub>2.5</sub>	SO <sub>2</sub>	NOx	со	voc	GHG CO <sub>2</sub> e	H <sub>2</sub> SO <sub>4</sub>	Pb
ES-31	STAR® reactor	72.74	66.92	38.55	98.18 <sup>1</sup>	193.60	91.10	9.11	116,4062	0.44	1.57E-03
ES-30	Feed silo	0.04	0.02	0.02							7.73E-07
ES-36	Transfer silo	0.04	0.02	0.02							
ES-32	FGD byproduct storage silo	0.24	0.22	0.13							
ES-33	FGD absorbent storage silo filling	0.24	0.22	0.13							
ES-34 ES-35	EHE (Units1 and 2)	30.03	27.63	15.92							5.96E-04
ES-37	Storage dome										
ES-38	Loadout silo	0.04	0.02	0.02							5 5 2 P 0 5
ES-38A	Loadout silo chute 1A		0.02	0.02							7.73E-07
ES-38B	Loadout silo chute 1B										
I-ES-39A	Screener	0.020	0.007	0.0004							3.90E-07
I-ES-39B	No. 2 fuel oil-fired screener engine (91 HP)	0.26	0.26	0.26	0.243	3.667	0.79	0.292	135.45	NA <sup>3</sup>	7.45E-06
I-ES-40A	Crusher	0.002	0.001	0.0001							2.99E-08
I-ES-40B	No. 2 fuel oil-fired crusher engine (300 HP)	0.120	0.120	0.120	0.112	1.697	0.366	0.135	62.69	NA <sup>3</sup>	3.45E-06
I-F-1	Wet ash receiving transfer to shed										
I-F-2	Wet ash receiving transfer to hopper	0.0129	0.00608	0.000921							2.55E-07
I-F-3	Wet ash receiving unloading pile	0.0137	0.00687	0.00103							2.73E-07
I-F-4	Ash basin	7.05	3.53	0.53							1.40E-04
I-F-5	Ash handling	0.141	0.0666	0.0101							2.80E-06
I-F-6	Haul roads	1.53	0.395	0.0395							
I-ES-41	Ball Mill Classifier	3.43	3.15	1.82							
I-ES-42	Ball Mill Feed Silo	0.00217	0.00103	0.00103							
	Total	115.92	102.58	57.55	98.53	198.96	92.26	9.54	116,604	0.44	2.32E-03

SO<sub>2</sub> for ES-31 based on 6% LOI, 0.15% flyash sulfur content, 14,500 Btu/lb carbon heat value, 95% scrubber control efficiency, flyash process rate of 75 tons per hour and 8760 hours per year operation.

- GHG emissions for ES-31 based on an average flyash LOI of 7.80%. Duke expects 6%-15% LOI.  $H_2SO_4$  not listed in AP-42 Section 3.3 or DAQ's spreadsheet.

#### VII. Regulatory Analysis

#### A. New Source Review Evaluation

Under Prevention of Significant Deterioration (PSD) requirements, all major new or modified stationary sources of air pollutants as defined in Section 169 of the Federal Clean Air Act (CAA) must be reviewed and permitted prior to construction by EPA or permitting authority, as applicable, in accordance with Section 165 of CAA. A *major stationary source* is defined as any one of 28 named source categories, which emits or has a potential to emit (PTE) 100 tons per year of any regulated pollutant, or any other stationary source, which emits or has the potential to emit 250 tons per year of any PSD regulated pollutant.

The Lee facility is an existing PSD major stationary source of criteria air pollutants as defined at 40 CFR 51.166(b)(1)(i)(a), and is classified as one of the 28 named source categories under the category of "fossil fuel-fired steam electric plants of more than 250 million Btu per hour heat input," which emits or has a potential to emit (PTE) 100 tons per year of any regulated pollutant.

For existing major stationary sources, there are several steps to determine whether the modification is a *major modification* and therefore subject to PSD preconstruction review. The first step is to determine whether there is a physical change or change in the method of operation. Second, there must be an emissions increase. And third, the emissions increase must be equal to or greater than the "significance levels" as listed in 40 CFR 51.166(b)(23)(i) for the regulated pollutants.

Because the STAR modification involves a physical change with an emissions increase, it must be determined whether the modification results in an emission increase for any regulated pollutant in the amounts equal or greater than the significance levels, which would therefore trigger a PSD review for those pollutants.

## **Existing PSD Avoidance Condition**

Duke is proposing to include emissions from the STAR® project under the existing PSD avoidance limits in Section 2.1.D.5.a of the current permit 01812T42. The existing PSD avoidance condition was established in permit 01812T35 when the three natural gas/No. 2 fuel oil-fired simple/combined-cycle internal combustion turbines (Lee IC Unit 1A, Lee IC Unit 1B and Lee IC Unit 1C) were first permitted in 2010. At that time, since the three coal-fired boilers (Unit 1 Boiler, Unit 2 Boiler and Unit 3 Boiler) were soon to be retired, Duke began reducing the hours of operation of the boilers as the new turbines came on line. The avoidance limits were based on actual baseline emissions for the three boilers to establish (with the added PSD significance thresholds for each pollutant) the allowable PSD avoidance limits as a "project net" to ensure there was no increase in emissions (beyond PSD significance) above baseline so that emissions from the three boilers plus the three new combustion turbines remain below the limits.

DAQ had initially told Duke in a letter dated December 18, 2017, that the STAR® modification emissions could not be included under the existing PSD avoidance limits since those limits were for an unrelated project, and therefore those emissions must be analyzed separately with respect to the applicability of PSD. DAQ discussed this in a meeting with Duke on January 5, 2018 and in a conference call on February 5, 2018, and asked Duke to provide their reasoning in a letter. In the letter, received on February 19, 2018 (dated February 7, 2018), Duke explained their rationale why the STAR® project should be considered part of the same project that retired the coal-fired boilers and installed the three new combined cycle turbines, and that therefore the STAR® project emissions should be included under the existing PSD avoidance limits.

Duke's rationale for considering the STAR® project to be part of the same project that retired the coal-fired boilers and installed the three new combined cycle turbines is based on the following events that led to the proposed STAR® ash beneficiation project to facilitate retirement of the coal-fired boilers.

- Duke submitted the application to repower the facility with the three new turbines as part of the preparation for retiring the three coal-fired boilers in December 2009. The three boilers were retired on October 1, 2012, and Duke requested the boilers be removed from the permit on November 27, 2012. The boilers were then removed from the permit in 2015 (permit 01812T40).
- At the time the boilers were being planned for retirement, Duke was tracking potential regulations for long-term management of coal combustion products (CCP) at the state and federal levels.
- The regulations were a result of the December 2008 ash release at the Tennessee Valley Authority's Kingston facility and the beginning of EPA's process of assessing ash impoundments to determine where corrective measures may be needed to prevent failures at other facilities.
- EPA sent an information request out to coal-fired electric utilities in February 2009 inquiring about the safety of surface impoundments and basins used to store coal combustion residue.
- EPA published a proposed rule to regulate coal ash on June 21, 2010, and the Disposal of Coal Combustion Residuals from Electric Utilities final rule was signed on December 19, 2014.
- The North Carolina Coal Ash Management Act (CAMA) became law in 2014 and required Duke to begin closure of ash basins and to evaluate beneficial reuse for ash stored in the basins.

DAQ agrees that, based on Duke's explanation, the STAR® project can be considered to be part of the same project that retired the coal-fired boilers and installed the three new combined cycle turbines and can be included in the existing PSD condition.

At the time the boilers were removed from the permit in 2015, the PSD avoidance condition became applicable only to the three turbines with the limits unchanged. Now, with this permit modification, the PSD avoidance condition (moved to Section 2.2.B of the permit) will include the turbines and the new STAR® project sources as discussed below.

Table 3 shows the potential emissions for the STAR® project (row A) and potential emissions for the existing turbines (row B). To determine the possibility that the total potential emissions under the avoidance condition (row A+B) could exceed the limits, the amount by which the total potential emissions from the turbines and from the main STAR® sources (ES-31, ES-34 and ES-35) exceeds the PSD avoidance limits (row C) is determined (row A+B-C). Even though the total potential emissions of all sources have the potential to exceed the existing PSD avoidance limit for some pollutants (PM, PM<sub>10</sub>, PM<sub>2.5</sub>, CO and VOCs), the total actual emissions of each pollutant are expected to be below the PSD avoidance condition limits. Monitoring, recordkeeping and reporting of actual emissions will be required for the STAR® reactor (ES-31) for all pollutants (NOx, SO<sub>2</sub>, PM, PM<sub>10</sub>, PM<sub>2.5</sub>, CO and VOCs), except for H<sub>2</sub>SO<sub>4</sub> or Pb, since those emissions are negligible with respect to the limits, and for EHE ES-34 and EHE-35 for those pollutants which these sources emit (PM, PM<sub>10</sub> and PM<sub>2.5</sub> only). To simplify the monitoring of emissions, the total potential emissions from the small-emitting STAR® project ancillary sources (all except STAR® reactor ES-31, EHE ES-34 and EHE ES-35), as shown in Table 3 (row D), have been added separately in the condition equations as shown in Section VIII.D.2 below with the note that that number represents the potential emissions from the small-emitting STAR® ancillary sources. Since the maximum potential emissions for all STAR® project smallemitting ancillary sources are assumed, no monitoring or recordkeeping of actual emissions is required for those sources. The only monitoring of the STAR® project sources needed is for the STAR® reactor ES-31, EHE ES-34 and EHE ES-35, in addition to the turbines.

The reactor ES-31 throughput establishes the throughput for all other STAR® project ancillary sources and therefore establishes their potential emissions. The system design process throughput capabilities for the ancillary sources as a function of the reactor throughput are shown in the table in Section VIII.B.1 below. Monitoring of reactor emissions will ensure the potential emissions for the ancillary sources are not exceeded.

GHGs. In accordance with PSD regulation 51.166(b)(48)(iv)(b), GHGs are only subject to regulation in the case of an existing major stationary source for a regulated NSR pollutant that is not GHGs if the source will also have an emissions increase of a regulated NSR pollutant (as defined in 51.166(b)(48)(iii) for GHGs), and an emissions increase of 75,000 tpy CO<sub>2</sub>e or more. Also, in

accordance with NCAC 02D .0544(a), a major stationary source or major modification shall not be required to obtain a prevention of PSD permit on the sole basis of its greenhouse gases emissions. Therefore, even though the GHG emissions of 116,604 tons per year as shown in Table 2 are greater than the otherwise PSD significant increase rate of 75,000 tons per year, the proposed project does not result in an increase of a regulated NSR pollutant that is not GHGs, and GHGs are not subject to PSD review.

Table 3
Emissions Summary for the Revised PSD Avoidance Condition

	Category	Emissions (ton/yr)									
		PM	PM <sub>10</sub>	PM <sub>2.5</sub>	SO <sub>2</sub>	NOx	CO	voc	GHG CO <sub>2</sub> e	H <sub>2</sub> SO <sub>4</sub>	Pb
A	Potential emission increases for the proposed STAR® Project <sup>1</sup>	115.92	102.58	57.55	98.53	198.96	92.26	9.54	116,604	0.44	0.00232
В	Potential emissions for turbines 1A, 1B and 1C <sup>3</sup>	214.26	214.26	214.26	21.93	902.13	841.11	122.19		15.39	0.06
A+B	Total potential all sources under the PSD avoidance condition	329.75	316.84	271.81	120.46	1101.09	933.37	131.73		15.83	0.06232
C	Existing PSD avoidance limits	218.2	218.2	218.2	14,663.1	3,414.6	829.3	65.1	see note 2	64.3	0.77
D	Potential emissions from STAR® ancillary sources <sup>4</sup>	13.14	8.024	3.083	0.35	5.36	1.16	0.43		NA	NA
_	Total of all PSD avoidance source emissions above the PSD avoidance limits	111.55	98.64	53.61	-14,542.64	-2313.51	104.07	66.63		-48.47	-0.70768

<sup>1</sup> from Table 2

## VIII. Source-by-Source Requirements

A. One STAR® flyash feedstock processing reactor equipped with natural gas/propane startup burners (ID No. ES-31) and associated dry scrubber (ID No. CD-31A) and baghouse (ID No. CD-31B)

#### **Applicable Regulations**

1. 15A NCAC 2D .0515: PARTICULATES FROM MISCELLANEOUS INDUSTRIAL PROCESSES
 Emissions of particulate matter from this source (ID No. ES-31) shall not exceed an allowable emission rate as calculated by the following equation:

$$E = 4.10 \text{ x P}^{0.67} \qquad \qquad \text{for P} \leq 30 \text{ tons per hour}$$

or

$$E = 55.0 \text{ x P}^{0.11} - 40$$
 for  $P > 30$  tons per hour

Where: E = allowable emission rate in pounds per hour

P = process weight in tons per hour

Liquid and gaseous fuels and combustion air are not considered as part of the process weight.

## **Testing**

PSD avoidance applicability only applies to "anyway sources"

from review for permit T35, Table 2

from Table 2 (total potential emissions from all sources except STAR® reactor ES-31, EHE ES-34 and EHE ES-35). These amounts are included in the monitoring equations in in Section VIII.E.2.

Under the provisions of NCGS 143-215.108, the Permittee shall demonstrate compliance with the emission limit above by testing the reactor (ID No. ES-31) for particulate emissions in accordance with a testing protocol approved by the DAQ. Testing shall be completed within 90 days of initial start-up of the reactor (ID No. ES-31).

#### Compliance

The following table shows the allowable PM emission rate according to this rule compared to the potential after control PM emissions rate for this source.

<b>Emissions Source</b>	ID No.	Process Rate	Allowable PM Emission Rate	Potential PM Emission	Compliance Expected?
		(tph)	(lb/hr)	Rate (lb/hr)*	
STAR® reactor	ES-31	75	48.4	16.61	yes

<sup>\*</sup> after control

Since compliance is expected well within the allowable emission rate, the following monitoring applies in order to ensure the control devices are being properly maintained and that the above after control rates are not exceeded.

Particulate matter emissions from this source (ID No. ES-31) shall be controlled by the baghouse (ID No. CD-31B). To assure compliance, the Permittee shall perform inspections and maintenance as recommended by the manufacturer. In addition to the manufacturer's inspection and maintenance recommendations, or if there is no manufacturer's inspection and maintenance recommendations, as a minimum, the inspection and maintenance requirement shall include the following:

- a monthly visual inspection of the system ductwork and material collection unit for leaks;
- ii. a monthly reading of the pressure gauges on the bagfilter (ID Nos. CD-31B); and
- iii. an annual (for each 12-month period following the initial inspection) internal inspection of the baghouse's structural integrity.

The results of inspection and maintenance shall be maintained in a logbook (written or electronic format) on-site and made available to an authorized representative upon request. The logbook shall record the following:

- i. the date and time of each recorded action;
- ii. the results of each inspection;
- iii. the results of any maintenance performed on the dust extraction system; and
- iv. any variance from manufacturer's recommendations, if any, and corrections made.

#### Reporting

The Permittee shall submit the results of any maintenance performed on any control device within 30 days of a written request by the DAQ.

The Permittee shall submit a summary report of monitoring and recordkeeping activities postmarked on or before January 30 of each calendar year for the preceding six-month period between July and December and July 30 of each calendar year for the preceding six-month period between January and June.

# 2. <u>15A NCAC 02D .0516</u>: <u>SULFUR DIOXIDE EMISSIONS FROM COMBUSTION SOURCES</u>

Emissions of sulfur dioxide from this source (ID No. ES-31) shall not exceed 2.3 pounds per million Btu heat input. Sulfur dioxide formed by the combustion of sulfur in fuels, wastes, ores, and other substances shall be included when determining compliance with this standard.

#### **Testing**

Under the provisions of NCGS 143-215.108, the Permittee shall demonstrate compliance with the emission limit in Section 2.1.J.2.a above by conducting an initial stack test for sulfur dioxide

emissions, with the reactor operating within 10% of its maximum heat input rate, in accordance with a testing protocol approved by the DAQ. Details of the emissions testing and reporting requirements can be found in Section 3 - General Condition JJ. Testing shall be completed within 90 days of initial start-up of the reactor (ID No. ES-31). Test results shall be the average of 3 valid test runs each when the source is processing flyash with: (1) a low sulfur content, (2) a medium sulfur content, and (3) a high sulfur content; to establish a minimum lime-to-sulfur ratio for the dry scrubber (ID No. CD-31A) for each fly ash sulfur content range that demonstrates compliance with the emissions limit in paragraph a above. In addition, the Permittee shall measure the pressure drop across the baghouse (ID No. 31B) during each test.

Test results shall include the following test condition information for each run:

- i. Sulfur dioxide emission rate (lb/mmBtu).
- ii. Dry scrubber lime-to-sulfur ratio.
- iii. Reactor heat input (mmBtu/hr).
- iv. Reactor flyash raw feed rate (tons per hour).
- v. Flyash loss on ignition (% carbon).
- vi. Flyash sulfur content (%).
- vii. Baghouse pressure drop ( $\Delta p$ ).

#### Compliance

- a. The Permittee shall operate the dry scrubber at any time the reactor is in operation other than during startup, shutdown or malfunction, with a lime-to-sulfur ratio necessary to achieve a 95% sulfur dioxide removal efficiency.
- b. Any time the reactor is in operation, the dry scrubber shall be operated at the minimum lime-to-sulfur ratio established during initial stack testing for each flyash sulfur content range.
- c. Once per hour, the Permittee shall record in a logbook (written or electronic format) on-site and made available to an authorized representative upon request, the following information:
  - i. Flyash sulfur content (%).
  - ii. Dry scrubber lime-to-sulfur ratio.
  - iii. Baghouse pressure drop ( $\Delta p$ ).

#### Reporting

The Permittee shall submit to the DAQ Permitting Section a summary of the results of the initial stack testing that includes the information in Section 2.1.J.2.b above for each of the three sulfur content ranges of fly ash being processed, no later than 30 days after completing the initial stack test in accordance with General Condition JJ; and submit a complete permit application to revise the permit accordingly.

### 3. <u>15A NCAC 02D .0521: CONTROL OF VISIBLE EMISSIONS</u>

Visible emissions from this source (ID No. ES-31) shall not be more than 20 percent opacity (except during startups, shutdowns, and malfunctions) when averaged over a six-minute period. However, six-minute averaging periods may exceed 20 percent not more than once in any hour and not more than four times in any 24-hour period. In no event shall the six-minute average exceed 87 percent opacity.

#### Compliance

To ensure compliance, once a month the Permittee shall observe the emission points of this source (ID No. ES-31) for any visible emissions above normal. The monthly observation must be made for each month of the calendar year period to ensure compliance with this requirement. The Permittee shall establish "normal" for this source in the first 30 days following the effective date of beginning operation. If visible emissions from this source are observed to be above normal, the Permittee shall either:

 take appropriate action to correct the above-normal emissions as soon as practicable and within the monitoring period and record the action taken as provided in the recordkeeping requirements below, or ii. demonstrate that the percent opacity from the emission points of the emission source in accordance with 15A NCAC 02D .2610 (Method 9) for 12 minutes is below the emission limit.

The results of the monitoring shall be maintained in a logbook (written or electronic format) on-site and made available to an authorized representative upon request. The logbook shall record the following:

- i. the date and time of each recorded action;
- ii. the results of each observation and/or test noting those sources with emissions that were observed to be in noncompliance along with any corrective actions taken to reduce visible emissions; and
- iii. the results of any corrective actions performed.

#### Reporting

The Permittee shall submit a summary report of the monitoring and recordkeeping postmarked on or before January 30 of each calendar year for the preceding six-month period between July and December and on or before July 30 of each calendar year for the preceding six-month period between January and June.

#### Non-applicable Regulations

The STAR reactor (ID No. ES-31) is not subject to the following regulations:

## 1. <u>15A NCAC 2D .0503 – PARTICULATES FROM FUEL BURNING INDIRECT HEAT EXCHANGERS</u>

This rule applies to installations burning fuel, including natural gas and fuel oils, for the purpose of producing heat or power by indirect heat transfer. The STAR® is not an indirect heat exchanger, therefore this regulation does not apply.

# 2. <u>15A NCAC 02D .0524 - NSPS for Commercial and Industrial Solid Waste Incineration Units (40 CFR 60, Subpart CCCC)</u>

Unless exempt, combustion of a "non-hazardous secondary material" (NHSM), as defined in §241.2 would subject the STAR® reactor to requirements in 40 CFR 60 Subpart CCCC "Standards of Performance for Commercial and Industrial Solid Waste Incineration Units" or, Subpart DDDD "Emissions Guidelines and Compliance Times for Commercial and Industrial Solid Waste Incineration Units." These regulations are known as the CISWI ("Commercial and Industrial Solid Waste Incineration") rules. In 2014, The SEFA Group requested DAQ's determination of regulatory status, with respect to 40 CFR 241 "Solid Wastes Used as Fuels or Ingredients in Combustion Units," for using flyash in its STAR® reactor. In a letter dated June 10, 2015 (Appendix F of the application) to Mr. Jim Clayton with The SEFA Group, the DAQ made a determination that flyash received directly from a coal-fired power plant's particulate collection device (i.e., electrostatic precipitator or baghouse) and flyash received from landfills and ash ponds is a NHSM and is an "ingredient", as defined in §241.2. §241.3(b)(4) of the rule states that NHSMs used as fuel or ingredient products in a combustion unit, and that are produced from the processing of discarded NHSMs and that meet the legitimacy criteria specified in §241.3(d)(l), with respect to fuels, and in §241.3(d)(2), with respect to ingredients, are not solid waste. §241.3(b)(3) states that NHSMs when used as an ingredient in a combustion unit that meet the legitimacy criteria specified in paragraph §241.3(d)(2) are not solid waste. Therefore, the STAR® reactor is not subject to the CISWI requirements.

#### 3. <u>15A NCAC 02D .0614 – Compliance Assurance Monitoring (40 CFR 64)</u>

The CAM rule applies to each pollutant-specific emissions unit at a Title V facility if the individual emissions unit uses a control device to achieve compliance with an emission limit or standard, and if the potential pre-control emissions from that specific source are equal to or greater than the major source threshold (100 tons per year each) of any regulated air pollutant. The STAR® reactor will have potential pre-control  $SO_2$  emissions greater than 100 tons per year and will employ a dry scrubber for control of  $SO_2$  to meet the emission limit of 2.3 lb/mmBtu in rule 15A NCAC 02D .0516. However, the draft CAM Plan, as submitted with the application, is not

necessary at this time since a construction permit is to be issued initially; with the Part 70 Title V permit application to be filed within 12 months after commencing operation in accordance with 02D .0501(c)(2). The deadline for submittal of a CAM Plan is that it is to be part of an application for a significant permit revision under 40 CFR Part 70 as specified in 40 CFR §64.5. Therefore, the final CAM Plan will be required to be submitted along with the Part 70 application for this modification, for inclusion into the Title V permit at that time.

B. Feed silo (ID No. ES-30) and associated bin vent filter (ID No. CD-30), FGD byproduct storage silo (ID No. ES-32) and associated bin vent filter (ID No. CD-32), FGD absorbent storage silo (ID No. ES-33) and associated bin vent filter (ID No. CD-33), EHE- external heat exchanger 1 (ID No. ES-34) and associated baghouse (ID No. CD-34), EHE- external heat exchanger 2 (ID No. ES-35) and associated baghouse (ID No. CD-35), transfer silo (ID No. ES-36) and associated bin vent filter (ID No. CD-36), storage dome (ID No. ES-37) and associated bin vent filter (ID No. CD-38), loadout silo chute 1A (ID No. ES-38A) and associated bin vent filter (ID No. CD-38A) and loadout silo chute 1B (ID No. ES-38B) and associated bin vent filter (ID No. CD-38B)

#### Applicable Regulations

15A NCAC 2D .0515: PARTICULATES FROM MISCELLANEOUS INDUSTRIAL PROCESSES
 Emissions of particulate matter from these sources (ID Nos. ES-30, ES-32, ES-33, ES-34, ES-35, ES-36, ES,37, ES-38, ES-38A, ES-38B) shall not exceed an allowable emission rate as calculated by the following equation:

$$E=4.10$$
 x P  $^{0.67}$  for P  $\leq$  30 tons per hour or 
$$E=55.0 \text{ x P}^{0.11} \text{ - 40} \qquad \text{for P} > 30 \text{ tons per hour}$$

Where: E = allowable emission rate in pounds per hour P = process weight in tons per hour

Liquid and gaseous fuels and combustion air are not considered as part of the process weight.

#### Testing

Under the provisions of NCGS 143-215.108, the Permittee shall demonstrate compliance with the emission limit above by testing either external heat exchangers 1 or 2 (ID Nos. ES-34 or ES-35) for particulate emissions in accordance with a testing protocol approved by the DAQ. Testing shall be completed within 90 days of initial start-up of either source (ES-34 or ES-35).

## Compliance

The following table shows the allowable PM emission rate according to this rule compared to the potential after control PM emissions rate for these sources.

Emissions Source	ID No.	Process Rate (tph)	Allowable PM Emission Rate (lb/hr)	Potential PM Emission Rate (lb/hr)*	Compliance Expected?
Feed silo filling	ES-30	125	53.5	0.00609	yes
Feed silo unloading		75	48.4	0.00365	yes
STAR® reactor	ES-31	75	48.4	16.61	yes
FGD Byproduct Silo filling	ES-32	1.75	5.97	0.06	yes

FGD Byproduct Silo unloading		300	63		
FGD Absorbent Silo filling	ES-33	25	35.4	0.06	yes
FGD Absorbent Silo unloading		1.5	5.4		
EHE (Units1 and 2)	ES-34 ES-35	70	47.8	6.86	yes
Transfer silo filling	ES-36	125	53.5	0.006093	yes
Transfer silo unloading		75	48.4	0.00365	yes
Storage dome filling	ES-37	75	48.4	0.00365	yes
Storage dome unloading		275	62.02	0.0134	yes
Loadout silo	ES-38	300	63	0.0146	yes
Loadout silo chute 1A	ES-38A	100	51.3	0.00487	yes
Loadout silo chute 1B	ES-38B	100	51.3	0.00487	yes

Since compliance is expected well within the allowable emission rates, the following monitoring applies in order to ensure the control devices are being properly maintained and that the above after control rates are not exceeded.

Particulate matter emissions from these emission sources (ID Nos. ES-30, ES-32, ES-33, ES-34, ES-35, ES-36, ES-37, ES-38, ES-38A, ES-38B) shall be controlled by bin vent filters and baghouses (ID Nos. CD-30, CD-32, CD-33, CD-34, CD-35, CD-36, CD,37, CD-38, CD-38A, CD-38B). To assure compliance, the Permittee shall perform inspections and maintenance as recommended by the manufacturer. In addition to the manufacturer's inspection and maintenance recommendations, or if there is no manufacturer's inspection and maintenance recommendations, as a minimum, the inspection and maintenance requirement shall include the following:

- i. a monthly visual inspection of the system ductwork and material collection unit for leaks;
- ii. a monthly reading of the pressure gauges on the bagfilters (ID Nos. CD-34 and CD-35); and
- iii. an annual (for each 12-month period following the initial inspection) internal inspection of the baghouse's structural integrity.

The results of inspection and maintenance shall be maintained in a logbook (written or electronic format) on-site and made available to an authorized representative upon request. The logbook shall record the following:

- i. the date and time of each recorded action;
- ii. the results of each inspection;
- iii. the results of any maintenance performed on the dust extraction system; and
- iv. any variance from manufacturer's recommendations, if any, and corrections made.

#### Reporting

The Permittee shall submit the results of any maintenance performed on any control device within 30 days of a written request by the DAQ.

The Permittee shall submit a summary report of monitoring and recordkeeping activities postmarked on or before January 30 of each calendar year for the preceding six-month period between July and December and July 30 of each calendar year for the preceding six-month period between January and June.

#### 2. <u>15A NCAC 02D .0521: CONTROL OF VISIBLE EMISSIONS</u>

Visible emissions from these sources (ID Nos. ES-30, ES-32, ES-33, ES-34, ES-35, ES-36, ES-37, ES-38, ES-38A, ES-38B, ES-39A and ES-40A) shall not be more than 20 percent opacity (except during startups, shutdowns, and malfunctions) when averaged over a six-minute period. However, six-minute averaging periods may exceed 20 percent not more than once in any hour and not more

than four times in any 24-hour period. In no event shall the six-minute average exceed 87 percent opacity.

### Compliance

To ensure compliance, once a month the Permittee shall observe the emission points of this source (ID No. ES-31) for any visible emissions above normal. The monthly observation must be made for each month of the calendar year period to ensure compliance with this requirement. The Permittee shall establish "normal" for this source in the first 30 days following the effective date of beginning operation. If visible emissions from this source are observed to be above normal, the Permittee shall either:

- take appropriate action to correct the above-normal emissions as soon as practicable and within the monitoring period and record the action taken as provided in the recordkeeping requirements below, or
- ii. demonstrate that the percent opacity from the emission points of the emission source in accordance with 15A NCAC 02D .2610 (Method 9) for 12 minutes is below the emission limit.

The results of the monitoring shall be maintained in a logbook (written or electronic format) on-site and made available to an authorized representative upon request. The logbook shall record the following:

- i. the date and time of each recorded action;
- ii. the results of each observation and/or test noting those sources with emissions that were observed to be in noncompliance along with any corrective actions taken to reduce visible emissions; and
- iii. the results of any corrective actions performed.

#### Reporting

The Permittee shall submit a summary report of the monitoring and recordkeeping activities postmarked on or before January 30 of each calendar year for the preceding six-month period between July and December and on or before July 30 of each calendar year for the preceding six-month period between January and June.

## C. Ash basin (ID No. F-4)

## Applicable Regulations

# 1. <u>15A NCAC 02D .0540: PARTICULATES FROM FUGITIVE NON-PROCESS DUST EMISSION SOURCES</u>

- a. For the purpose of this Rule the following definitions shall apply:
  - i. "Fugitive non-process dust emission" means particulate matter that is not collected by a capture system and is generated from areas such as pit areas, process areas, haul roads, stockpiles, and plant roads.
  - ii. "Substantive complaints" means complaints that are verified with physical evidence acceptable to the DAQ.
- b. The Permittee shall not cause or allow fugitive non-process dust emissions to cause or contribute to substantive complaints.
- c. If fugitive non-process dust emissions from a facility required complying with this Rule cause or contributing to substantive complaints, the Permittee shall:
  - i. Within 30 days upon receipt of written notification from the Director of a second substantive complaint in a 12-month period, submit to the Director a written description of what has been done and what will be done to reduce fugitive non-process dust emissions from that part of the facility that caused the second substantive complaint;
  - ii. Within 90 days of receipt of written notification from the Director of a second substantive complaint in a 12-month period, submit to the Director a control plan as described in Paragraph (e) of this Rule; and
  - iii. Within 30 days after the Director approves the plan, be in compliance with the plan.
- d. The Director may require that the Permittee develop and submit a fugitive non-process dust control plan as described in Paragraph (e) of this Rule if:

- i. Ambient air quality measurements or dispersion modeling acceptable to the DAQ show violation or a potential for a violation of an ambient air quality standard for particulates in 15A NCAC 02D .0400 "Ambient Air Quality Standards;" or
- ii. If the DAQ observes excessive fugitive non-process dust emissions from the facility beyond the property boundaries.

The control plan shall be submitted to the Director no later than 90 days after notification. The facility shall be in compliance with the plan within 30 days after the Director approves the plan.

- e. The fugitive dust control plan shall:
  - i. Identify the sources of fugitive non-process dust emissions within the facility;
  - ii. Describe how fugitive non-process dust will be controlled from each identified source;
  - iii. Contain a schedule by which the plan will be implemented;
  - iv. Describe how the plan will be implemented, including training of facility personnel; and
  - v. Describe methods to verify compliance with the plan.
- f. The Director shall approve the plan if:
  - i. The plan contains all required elements in Paragraph (e) of this Rule;
  - ii. The proposed schedule contained in the plan will reduce fugitive non-process dust emissions in a timely manner;
  - iii. The methods used to control fugitive non-process dust emissions are sufficient to prevent fugitive non-process dust emissions from causing or contributing to a violation of the ambient air quality standards for particulates; and
  - iv. The described compliance verification methods are sufficient to verify compliance with the plan.

If the Director finds that the proposed plan does not meet the requirements of this Paragraph he shall notify the Permittee of any deficiencies in the proposed plan. The Permittee shall have 30 days after receiving written notification from the Director to correct the deficiencies.

g. If, after a plan has been implemented, the Director finds that the plan inadequately controls fugitive non-process dust emissions, the Permittee shall be required to correct the deficiencies in the plan. Within 90 days after receiving written notification from the Director identifying the deficiency, the Permittee shall submit a revision to his plan to correct the deficiencies.

## D. Multiple Emission Sources

#### **Applicable Regulations**

1. Facility-wide Toxics Demonstration

#### **State-Only Requirement**

#### 15A NCAC 02D .1100 CONTROL OF TOXIC AIR POLLUTANTS

As a result of this modification to add the STAR® reactor and supporting ancillary sources emitting toxic air pollutants, a facility-wide toxics modeling demonstration is triggered.

In accordance with 15A NCAC 02Q .0709(a), the owner or operator of a source who is applying for a permit or permit modification to emit toxic air pollutants shall:

- demonstrate to the satisfaction of the Director through dispersion modeling that the emissions
  of toxic air pollutants from the facility will not cause any acceptable ambient level listed in
  15A NCAC 02D .1104 to be exceeded beyond the premises (adjacent property boundary); or
- ii. demonstrate to the satisfaction of the Commission or its delegate that the ambient concentration beyond the premises (adjacent property boundary) for the subject toxic air pollutant shall not adversely affect human health (e.g., a risk assessment specific to the facility) though the concentration is higher than the acceptable ambient level in 15A NCAC 02D .1104.

As required by NCAC 02Q .0706(b), the owner or operator of the facility shall submit a permit application to comply with 15A NCAC 02D .1100 if the modification results in:

- i. a net increase in emissions or ambient concentration of any toxic air pollutant that the facility was emitting before the modification; or
- ii. emissions of any toxic air pollutant that the facility was not emitting before the modification if such emissions exceed the levels contained in 15A NCAC 02Q .0711.

As required by NCAC 02Q .0706(c), the permit application shall include an evaluation for all toxic air pollutants covered under 15A NCAC 02D .1104 for which there is:

- a net increase in emissions of any toxic air pollutant that the facility was emitting before the modification; and
- ii. emission of any toxic air pollutant that the facility was not emitting before the modification if such emissions exceed the levels contained in 15A NCAC 02Q .0711.

All sources at the facility, excluding sources exempt from evaluation in 15A NCAC 02Q .0702, emitting these toxic air pollutants shall be included in the evaluation.

Duke performed a facility-wide air toxics analysis, for all new and existing sources being permitted, including the existing MACT sources, except the new MACT diesel engines (ID Nos. I-ES-39B and I-ES-40B) were not included. Air toxics emissions for the sources in this permit subject to a Part 63 MACT are exempt from air permitting, pursuant to 02Q .0702(a)(27)(B) and a Permittee is not required to model exempt MACT sources. Nevertheless, except for the above two MACT engines, the Permittee has volunteered to include emissions for all such exempt sources in the modeling analysis. Potential toxic emissions from these sources were determined to be insignificant as shown in the Health Risk Assessment below, which addresses the omission of the two engines from the toxics demonstration.

The first step in the toxics analysis, as stated above, is to determine if the modification results in a net increase in emissions or ambient concentration of any toxic air pollutant that the facility was emitting before the modification, or if the modification results in emissions of any toxic air pollutant that the facility was not emitting before the modification if such emissions exceed the levels contained in 15A NCAC 02Q .0711. Table 4 presents the potential emissions for the short-term and annual pollutants for the TAPs for which the modification results in a net increase in emissions that the facility was emitting before the modification. There are no new TAPs being emitted for which the facility was not emitting before the modification.

Table 4
Potential Toxic Emissions Increase for the Proposed STAR® Project\*

Compound	Total	Emission In	creases
	lb/hr	lb/day	lb/yr
Sulfuric acid	1.00E-01	2.40	
Benzene			3.34
Formaldehyde	7.64E-03		
Hexane		2.54	
Toluene	1.32E-03	3.17E-02	
Arsenic			15.0
Beryllium			3.36
Cadmium			1.49
Chromium VI		4.18E-04	
Manganese		4.86E-02	
Mercury		4.67E-04	
Nickel		5.95E-02	

<sup>\*</sup> Emission rates taken from Duke's application addendum Table 1A.

Once it had been determined which TAP emissions were being increased due to the modification, the next step of the modeling analysis is to perform a toxic pollutant emission rate (TPER) analysis using total facility-wide potential emissions from the proposed modification (Table 4) and the existing sources, to determine if the TPERs in rule 02Q .0711 were exceeded for each TAP emission being increased.

The TPER analysis showed that all facility-wide (except for the two engines I-ES-39B and I-ES-40B) toxic potential emissions exceeded their respective TPERs, except for the hourly toluene emission rate, as shown in Table 5 below.

Table 5
Toxic Pollutant Emission Rate (TPER) Analysis\*

Compound	Facility-wide Potential Emission Rates			_	xic Polluta on Rates ('	-	TPER Exceeded?			
	lb/hr	lb/day	lb/yr	lb/hr	lb/day	lb/yr	lb/hr	lb/day	lb/yr	
Sulfuric acid	270.61	6494.64		0.025	0.25		yes	yes		
Benzene			1787.54			8.1			yes	
Formaldehyde	11.61			0.04			yes			
Hexane		64.18			23.0			yes		
Toluene	4.42	106.11		14.4	98.0		no	yes		
Arsenic			295.66			0.053			yes	
Beryllium			11.28			0.28			yes	
Cadmium			125.01			0.37			yes	
Chromium VI		2.12			0.013			yes		
Manganese		302.93			0.630			yes		
Mercury		0.46			0.013		·	yes	•	
Nickel		1.83			0.013			yes	•	

<sup>\*</sup> Emission rates taken from Duke's application addendum Table 1A.

After the toxics exceeding their TPERs were identified, an air dispersion modeling analysis was completed using potential emissions for comparison to the allowable Acceptable Ambient Levels (AALs).

The toxic modeling analysis was conducted with emissions rates and exhaust characteristics (flow rate and temperature) that are expected to represent the worst-case parameters for the proposed and existing sources.

The analysis included all existing sources (except for the gasoline storage tank as discussed above) including the five existing simple-cycle combustion turbines (Lee IC Unit Nos. 10-14) and the three existing combined-cycle/simple-cycle combustion turbines (Lee IC Unit No. 1A, 1B and 1C). The existing combined-cycle turbines were modeled in combined-cycle mode at 100 percent load with duct burners and in simple-cycle mode at 100 percent load with evaporative coolers to account for the worst-case stack parameters. The annual emissions were modeled with four scenarios that are based on the following combinations:

Scenario #1 Each combined-cycle combustion turbine operating in:

- Combined-cycle mode for 6,760 hours per year (hr/yr) operating on natural gas.
- Simple-cycle mode for 1,000 hr/yr operating on natural gas and 1,000 hr/yr operating on fuel oil.

Scenario #2 Each combustion turbine operating in:

- Combined-cycle mode for 5,760 hr/yr operating on natural gas and 1,000 hr/yr operating on fuel oil.
- Simple-cycle mode for 2,000 hr/yr operating on natural gas.

Scenario #3 Each combustion turbine operating in combined-cycle mode for 8,760 hr/yr operating on natural gas.

Scenario #4 Each combustion turbine operating in combined-cycle mode for 7,760 hr/yr operating on natural gas and 1,000 hr/yr operating on fuel oil.

For each of the four combined-cycle annual scenarios above, there were 3 corresponding scenarios for the 5 simple cycle turbines, for a total of 12 scenarios for the turbines:

- All 5 simple cycle turbines on oil for 2000 hours.
- All 5 simple cycle turbines on gas for 2000 hours.
- All 5 simple cycle turbines 1000 hours gas/1000 hours oil.

To maximize operational flexibility and to possibly reduce the need for future TAP modeling analyses for these sources at the facility, Duke requested permit limits based on "optimized" emission rates. That is, based on the resulting concentrations from the potential model run, the potential emission rates for each source were increased to optimized rates which result in ambient concentrations that are a greater percent of the AALs than for the potential model run while still staying below 100% the AALs. A comparison of the potential (baseline) and optimized rates is shown in Table 6 with the ratio of increase from potential emissions to optimized emissions (Optimization Factor) indicated. Results for the optimized modeling analysis are shown in Table 7 below with the resulting percent of the AAL for each toxic.

Table 6
Comparison of Potential Emissions to Optimized Emissions\*

Compound	Facility-wide Potential Emission Rates			Facility-w	ride Optimized l Rates	Optimization Factor			
	lb/hr	lb/day	lb/yr	lb/hr	lb/day	lb/yr	lb/hr	lb/day	lb/yr
Sulfuric acid	270.61	6494.64		1014.79	12,015.08		3.75	1.85	
Benzene			1787.54			15,104.68			8.45
Formaldehyde	11.61			1857.57			160		
Hexane		64.18			138,159.11			2300	
Toluene	4.42	106.11		19,453.61	568,116.07		4400	5354	
Arsenic			295.66			410.97			1.38
Beryllium			11.28			278.59			24.7
Cadmium			125.01			14,469.67			116
Chromium VI		2.12			646.07			305	
Manganese		302.93			65,129.83			215	
Mercury		0.46			1237.52			2685	
Nickel		1.83			238.59			130.5	

<sup>\*</sup> Emission rates taken from Duke's application addendum Tables 1A (potential) and 1B (optimized).

Table 7
Results of Optimized Modeling Analysis

Compound	Averaging Period	Maximum Impact (μg/m³)*	Maximum Allowable Concentration (µg/m³)	Percent of AAL (%)	Complies?
Sulfuric acid	1-hr	98.43	100	98	yes
	24-hr	11.75	12.00	98	yes
Benzene	annual	1.18E-01	1.20E-01	98	yes
Formaldehyde	1-hr	147.64	150	98	yes
Hexane	24-hr	1082.10	1100	98	yes
Toluene	1-hr	54,829.28	56,000	98	yes
	24-hr	4619.28	4,700	98	yes
Arsenic	annual	2.05E-03	2.10E-03	98	yes
Beryllium	annual	4.02E-03	4.10E-03	98	yes
Cadmium	annual	5.40E-03	5.50E-03	98	yes
Chromium VI	24-hr	0.61	0.62	98	yes
Manganese	24-hr	30.29	31	98	yes
Mercury	24-hr	0.59	0.60	98	yes
Nickel	24-hr	0.59	0.60	98	yes

<sup>\*</sup> Maximum impact over 5-years (2012-2016) of meteorological data

Duke's original toxics dispersion modeling analysis was approved by Alex Zarnowski, AQAB, (see memo to Ed Martin dated January 8, 2018). The revised dispersion modeling analysis, received on October 26, 2018 with Duke's addendum, was approved by Alex Zarnowski on November 20, 2018.

## Health Risk Assessment

As stated above, Duke performed a facility-wide air toxics analysis for all new and existing sources being permitted, except the new MACT diesel engines I-ES-39B and I-ES-40B were not included. Therefore, to demonstrate that the modification would not present an unacceptable risk to human health, the following evaluation is made to determine the effect by not including these

sources in the facility-wide modeling. Even though MACT sources are exempt from toxics permitting, they must be evaluated in the health risk assessment.

### Engines I-ES-39B and I-ES-40B

Engine I-ES-39B is a 91 hp No. 2 fuel oil-fired screener engine that operates 2600 hours per year and engine I-ES-40B is a 300 hp No. 2 fuel oil-fired crusher engine that operates one hour per day. The potential toxics emitted by these engines are determined using DAQ's spreadsheet for Gas and Diesel Internal Combustion Engines with power rating less than or equal to 600 hp for diesel fueled engines, as shown in Table 8.

Table 8
Toxic Emission Increases from Engines I-ES-39B and I-ES-40B\*

Compound	Engine I-ES-39B		Engine I-ES-40B			Total Engines I-ES-39B and I- ES-40B			
	lb/hr	lb/day	lb/yr	lb/hr	lb/day	lb/yr	lb/hr	lb/day	lb/yr
Sulfuric acid **									
Benzene			1.55E+00			7.15E-01			2.26E+00
Formaldehyde	7.52E-04			2.48E-03			3.23E-03		
Hexane***									
Toluene	2.61E-04	6.25E-03		8.59E-04	2.06E-02		1.12E-03	2.68E-02	
Arsenic			6.62E-03			3.07E-03			9.69E-03
Beryllium			4.97E-03			2.30E-03			7.27E-03
Cadmium			4.97E-03			2.30E-03			7.27E-03
Chromium VI		4.59E-05			1.51E-04			1.97E-04	
Manganese		9.17E-05			3.02E-04			3.94E-04	
Mercury		4.59E-05			1.51E-04			1.97E-04	
Nickel		4.59E-05			1.51E-04			1.97E-04	

<sup>\*</sup> From DAQ spreadsheet for Gas and Diesel Internal Combustion Engines with power rating less than or equal to 600 hp for diesel fueled engines.

The total TAP emissions for the engines from Table 8, are taken to Table 9 for comparison to the total facility-wide optimized emissions as modeled without the emissions from the two engines as taken from Table 6 above.

Table 9
Toxic Emission Increases from Engines I-ES-39B and I-ES-40B

Compound	Emission Rates from Engines		Facility-wide Optimized Emission			Percent Increase due to			
	I-ES-39B and I-ES-40B*		Rates** without Engines I-ES-39B and			Engines I-ES-39B and I-ES-40B			
					I-ES-40B		(%)		
	lb/hr	lb/day	lb/yr	lb/hr	lb/day	lb/yr	lb/hr	lb/day	lb/yr
Benzene			2.26E+00			15,104.68			1.50E-04
Formaldehyde	3.23E-03			1857.57			1.74E-06		
Toluene	1.12E-03	2.68E-02		19,453.61	568,116.07		5.76E-08	4.71E-08	
Arsenic			9.69E-03			410.97			2.36E-05
Beryllium			7.27E-03			278.59			2.61E-05
Cadmium			7.27E-03			14,469.67			5.02E-07
Chromium VI		1.97E-04			646.07			3.05E-07	
Manganese		3.94E-04			65,129.83			6.05E-09	
Mercury		1.97E-04			1237.52			1.59E-07	
Nickel		1.97E-04			238.59			8.28E-07	

<sup>\*</sup> From Table 8

<sup>\*\*</sup> Sulfuric acid not listed in AP-42 Section 3.3 or DAQ's spreadsheet.

<sup>\*\*\*</sup> Not emitted from diesel fuel.

<sup>\*\*</sup> From Table 6

It can be seen that the percent increase contribution from the two engines is insignificant; therefore, there is not an unacceptable risk to human health from the modification.

No toxics monitoring is required since the potential emissions are significantly below the optimized emissions as seen from the ratio of optimized to potential emissions (Optimization Factor) in Table 6 which results in compliance with the AALs as shown in Table 7.

Detailed toxic emission calculations are presented in Duke's application Appendix B.

The permit toxic limits for all sources modeled, except for the MACT sources, which are exempt from toxics permitting, are shown below in Table 10 and in permit condition 2.2.A.1.a. TEPR limits for toluene (lb/hr only, since this TPER was not exceeded) were added to permit TEPR condition 2.2.A.2.e.

Table 10 Permit Toxic Emission Limits

E	m : 4: D II 4 4		<b>Emission Limit</b>	
<b>Emission Source</b>	Toxic Air Pollutant	(lb/yr)	(lb/day)	(lb/hr)
Lee IC Units No. 10 and 11	Sulfuric acid		3.60E+02	3.04E+01
(per turbine)	Benzene	4.09E+02		
	Formaldehyde			2.19E+02
	Toluene		9.19E+04	3.15E+03
	Arsenic	1.35E+01		
	Beryllium	6.72E+00		
	Cadmium	4.90E+02		
	Chromium VI		2.52E+01	
	Manganese		7.84E+03	
	Mercury		1.49E+02	
	Nickel		2.77E+01	
Lee IC Units No. 12 and 13	Sulfuric acid		3.59E+02	3.03E+01
(per turbine)	Benzene	3.85E+02		
	Formaldehyde			2.06E+02
	Toluene		8.69E+04	2.97E+03
	Arsenic	1.27E+01		
	Beryllium	6.37E+00		
	Cadmium	4.62E+02		
	Chromium VI		2.38E+01	
	Manganese		7.43E+03	
	Mercury		1.40E+02	
	Nickel		2.62E+01	
ID No.4	Benzene	3.13E+02		
Gasoline storage tank - 1,000 gallons	Hexane		1.90E+02	
	Toluene		2.78E+03	9.50E+01
ES-30	Arsenic	2.09E-03		

Feed silo	Beryllium	4.09E-03		
	Cadmium	8.14E-04		
	Chromium VI		4.78E-05	
	Manganese		2.73E-03	
	Mercury		1.01E-04	
	Nickel		7.11E-04	
ES-31	Sulfuric acid		4.44E+00	3.75E-01
STAR® feedstock processing reactor	Benzene	9.14E+00		
	Formaldehyde			7.06E-01
	Hexane		5.85E+03	
	Toluene		2.57E+01	8.80E-01
	Arsenic	7.95E+00		
	Beryllium	1.54E+01		
	Cadmium	6.89E+01		
	Chromium VI		8.13E-02	
	Manganese		4.77E+00	
	Mercury		1.16E+00	
	Nickel		1.60E+00	
ES-34	Arsenic	3.22E+00		
EHE- external heat exchanger 1	Beryllium	6.32E+00		
	Cadmium	1.26E+00		
	Chromium VI		3.36E-02	
	Manganese		1.92E+00	
	Mercury		7.09E-02	
	Nickel		5.01E-01	
ES-35	Arsenic	3.22E+00		
EHE- external heat exchanger 2	Beryllium	6.32E+00		
	Cadmium	1.26E+00		
	Chromium VI		3.36E-02	
	Manganese		1.92E+00	
	Mercury		7.09E-02	
	Nickel		5.01E-01	
ES-36	Arsenic	2.09E-03		
Transfer silo	Beryllium	4.09E-03		
	Cadmium	8.14E-04		
	Chromium VI		4.78E-05	
	Manganese		2.73E-03	
	Mercury		1.01E-04	
	Nickel		7.11E-04	
ES-37	Arsenic	2.09E-03		
Storage dome	Beryllium	4.09E-03		

	Cadmium	8.14E-04		
	Chromium VI		8.34E-05	
	Manganese		4.78E-03	
	Mercury		1.76E-04	
	Nickel		1.25E-03	
ES-38	Arsenic	1.05E-03		
Loadout silo	Beryllium	2.05E-03		
	Cadmium	4.08E-04		
	Chromium VI		7.17E-05	
	Manganese		4.09E-03	
	Mercury		1.51E-04	
	Nickel		1.07E-03	
ES-38A	Arsenic	5.23E-04		
Loadout silo chute 1A	Beryllium	1.02E-03		
	Cadmium	2.04E-04		
	Chromium VI		2.39E-05	
	Manganese		1.36E-03	
	Mercury		5.02E-05	
	Nickel		3.57E-04	
ES-38B	Arsenic	5.23E-04		
Loadout silo chute 1B	Beryllium	1.02E-03		
	Cadmium	2.04E-04		
	Chromium VI		2.39E-05	
	Manganese		1.36E-03	
	Mercury		5.02E-05	
	Nickel		3.57E-04	
I-ES-41	Arsenic	3.46E-04		
Grinding Circuit	Beryllium	2.34E-03		
Discharge Stack (Grinding Circuit	Cadmium	3.01E-03		
Discharge Stack)	Chromium VI		3.84E-03	
	Manganese		3.11E-01	
	Mercury		8.07E-03	
	Nickel		2.22E-01	
I-ES-42	Arsenic	3.46E-04		
Mill Feed Hopper	Beryllium	2.34E-03		
(Mill Feed Hopper)	Cadmium	3.01E-03		
	Chromium VI		7.18E-06	
	Manganese		5.83E-04	
	Mercury		1.51E-05	
	Nickel		4.17E-04	
I-F-1	Arsenic	4.59E-04		
Wet ash receiving	Beryllium	8.99E-04		

transfer to shed				
	Cadmium	1.79E-04		
	Chromium VI		7.32E-06	
	Manganese		4.20E-04	
	Mercury		1.55E-05	
	Nickel		1.10E-04	
I-F-2	Arsenic	9.17E-04		
Wet ash receiving transfer to hopper	Beryllium	1.80E-03		
	Cadmium	3.57E-04		
	Chromium VI		1.47E-05	
	Manganese		8.41E-04	
	Mercury		3.09E-05	
	Nickel		2.19E-04	
I-F-3	Arsenic	1.47E-03		
Wet ash receiving unloading pile	Beryllium	2.88E-03		
	Cadmium	5.73E-04		
	Chromium VI		1.54E-05	
	Manganese		8.77E-04	
	Mercury		3.23E-05	
	Nickel		2.29E-04	
I-F-4 Ash basin	Arsenic	7.73E-01		
I-F-5 Ash handling	Beryllium	1.52E+00		
I-ES-39A Screener	Cadmium	3.02E-01		
I-ES-40A Crusher	Chromium VI		8.20E-03	
	Manganese		4.66E-01	
	Mercury		1.72E-02	
	Nickel		1.22E-01	

2. Three natural gas/No. 2 fuel oil-fired simple/combined cycle internal combustion turbines (ID Nos. Lee IC Unit No. 1A, Lee IC Unit No. 1B and Lee IC Unit No. 1C), each equipped with dry low-NO<sub>x</sub> combustors and water injection control, a heat recovery steam generator with natural gas-fired duct burner, and a common steam turbine; and associated selective catalytic reduction (ID Nos. Unit 1A SCR, Unit 1B SCR and Unit 1C SCR) and oxidation catalyst (ID Nos. Unit 1A OxdnCat, Unit 1B OxdnCat and Unit 1C OxdnCat)

One STAR® flyash feedstock processing reactor equipped with natural gas/propane startup burners (ID No. ES-31) and associated dry scrubber (ID No. CD-31A) and baghouse (ID No. CD-31B)

EHE- external heat exchanger 1 (ID No. ES-34) and associated baghouse (ID No. CD-34), and EHE- external heat exchanger 2 (ID No. ES-35) and associated baghouse (ID No. CD-35)

# **Applicable Regulations**

15A NCAC 02Q .0317: AVOIDANCE CONDITION for 15A NCAC 02D .0530: PREVENTION OF SIGNIFICANT DETERIORATION a. In order to avoid applicability of 15A NCAC 02D .0530(g), the combined emissions of nitrogen oxides, sulfur dioxide, particulate matter, PM-10, PM-2.5, carbon monoxide, VOCs, sulfuric acid and lead from these sources (ID Nos. Lee IC Unit 1A, Lee IC Unit 1B, Lee IC Unit 1C, ES-31, EHE-34 and EHE-35) shall not exceed the following limits.

Regulated Pollutant	Limits/Standards (tons per year)	Applicable Regulation
nitrogen oxides	3414.6	15A NCAC 02Q.0317(a)(1)
sulfur dioxide	14,663.1	(PSD avoidance)
particulate matter	218.2	
PM-10	218.2	
PM-2.5	218.2	
carbon monoxide	829.3	
VOCs	65.1	
sulfuric acid	64.3	
lead	0.77	

### Compliance

b. The Permittee shall keep records of the monthly emissions from each source (ID Nos. Lee IC Unit 1A, Lee IC Unit 1B, Lee IC Unit 1C, ES-31, EHE-34 and EHE-35) in a logbook (written or in electronic format). The Permittee shall be deemed in noncompliance with 15A NCAC 02D .0530(g) if these records are not kept or if any of the above limits are exceeded. Emissions shall be determined as follows:

Total emissions of nitrogen oxides =

Lee IC Unit IA CEMS + Lee IC Unit IB CEMS + Lee IC Unit IC CEMS + 
$$\left(\frac{hours\ operated ES-31}{rolling\ 12\ months}\right)\left(\frac{140\ mmBtu}{hr}\right)\left(\frac{0.34\ lb}{mmBtu}\right) + \frac{tons}{rolling\ 12\ months} \le 3414.6 \frac{tons}{rolling\ 12\ months}$$

\* This number represents the potential emissions from the STAR® ancillary sources (all sources except ES-31, ES-34 and ES-35) in this and the following equations (see Table 3 above).

### Sulfur Dioxide

Emissions of sulfur dioxide shall be determined in accordance with the following equation.

Total emissions of sulfur dioxide =

$$\frac{\left(\frac{0.00152 \text{ lb}}{mmBtu}\right) \left(\frac{mmBtu \text{ SC-oil}, \text{Lee IC Unit 1A}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-oil}, \text{Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-oil}, \text{Lee IC Unit 1C}}{rolling 12 \text{ months}} \right) \left(\frac{ton}{2000 \text{ lb}}\right) + \frac{\left(\frac{0.0006 \text{ lb}}{mmBtu}\right) \left(\frac{mmBtu \text{ SC-gas, Lee IC Unit 1A}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil}, \text{Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil}, \text{Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil}, \text{Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil}, \text{Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil}, \text{Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1C}}{rolling 12 \text{ months}} \right) \left(\frac{ton}{2000 \text{ lb}}\right) + \frac{10000 \text{ lb}}{1000 \text{ lb}} + \frac{100000 \text{ lb}}{1000 \text{ lb}} + \frac{100000 \text{ lb}}{1000 \text{$$

# Particulate Matter

Emissions of particulate matter shall be determined in accordance with the following equation.

Total emissions of particulate matter =

$$\frac{\left(\frac{0.0232 \text{ lb}}{mmBtu}\right)\left(\frac{mmBtu \text{ SC-oil, Lee IC Unit 1A}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}}\right)\left(\frac{ton}{2000 \text{ lb}}\right) + \frac{\left(\frac{0.0074 \text{ lb}}{mmBtu}\right)\left(\frac{mmBtu \text{ SC-gas, Lee IC Unit 1A}}{rolling 12 \text{ months}}\right)}{\left(\frac{ton}{2000 \text{ lb}}\right)} + \frac{mmBtu \text{ SC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{r$$

$$13.14^* \; \frac{\textit{tons}}{\textit{rolling 12 months}} \leq 218.2 \frac{\textit{tons}}{\textit{rolling 12 months}}$$

where:

mmBtuSC-oil=heat input for last 12 month period when burning fuel oil in simple-cycle modemmBtuSC-gas=heat input for last 12 month period when burning natural gas in simple-cycle modemmBtuCC-oil=heat input for last 12 month period when burning fuel oil in combined-cycle modemmBtuCC-gas=heat input for last 12 month period when burning natural gas in combined-cycle mode

#### PM-10

Emissions of PM-10 shall be determined in accordance with the following equation.

Total emissions of PM - 10 =

$$\frac{\left(0.0232\ lb\right)}{mmBtu} \left(\frac{mmBtu\ SC-oil, Lee\ IC\ Unit\ 1A}{rolling\ 12\ months} + \frac{mmBtu\ SC-oil, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{mmBtu\ SC-oil, Lee\ IC\ Unit\ 1C}{rolling\ 12\ months} \right) \left(\frac{ton}{2000\ lb}\right) + \frac{\left(\frac{0.0074\ lb}{mmBtu}\right) \left(\frac{mmBtu\ SC-gas, Lee\ IC\ Unit\ 1A}{rolling\ 12\ months} + \frac{mmBtu\ SC-gas, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{mmBtu\ SC-gas, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{\left(\frac{0.0244\ lb}{mmBtu\ SC-gas, Lee\ IC\ Unit\ 1A}}{rolling\ 12\ months} + \frac{mmBtu\ SC-gas, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-gas, Lee\ IC\ Unit\ 1A}}{rolling\ 12\ months} + \frac{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-gas, Lee\ IC\ Unit\ 1A}}{rolling\ 12\ months} + \frac{mmBtu\ CC-gas, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-gas, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-gas, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-gas, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{\left(\frac{0.0062\ lb}{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}}{rolling\ 12\ months} + \frac{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{mmBtu\ CC-oil, Lee\ IC\ Unit\ 1B}{rolling\ 12\ months} + \frac{mmBtu\ CC-oi$$

#### PM-2.5

Emissions of PM-2.5 shall be determined in accordance with the following equation.

Total emissions of PM - 2.5 =

$$\left( \frac{0.0232 \text{ lb}}{mmBtu} \right) \left( \frac{mmBtu \text{ SC-oil, Lee IC Unit 1A}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-oil, Lee IC Unit 1C}}{rolling 12 \text{ months}} \right) \left( \frac{ton}{2000 \text{ lb}} \right) + \\ \left( \frac{0.0074 \text{ lb}}{mmBtu} \right) \left( \frac{mmBtu \text{ SC-gas, Lee IC Unit 1A}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ SC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} \right) \left( \frac{ton}{2000 \text{ lb}} \right) + \\ \left( \frac{0.0044 \text{ lb}}{mmBtu} \right) \left( \frac{mmBtu \text{ CC-oil, Lee IC Unit 1A}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-gas, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ months}} + \frac{mmBtu \text{ CC-oil, Lee IC Unit 1B}}{rolling 12 \text{ mo$$

$$\left(\frac{number\ hours\ operated\ ES-35}{rolling\ 12\ months}\right) (0.53) (32,000\ acfm\ baghouse\ flow\ rate) \left(\frac{0.025\ grains}{acf}\right) \left(\frac{60\ min}{hour}\right) \left(\frac{lb}{7000\ grains}\right) + \\ 3.083^* \frac{tons}{rolling\ 12\ months} \leq 218.2 \frac{tons}{rolling\ 12\ months}$$

### Carbon Monoxide

Emissions of carbon monoxide shall be determined in accordance with the following equation.

Total emissions of CO = Lee IC Unit 1A CEMS + Lee IC Unit 1B CEMS + Lee Unit 1C CEMS +

$$\left(\frac{\text{lb CO,ES-31}}{\text{mmBtu}}\right)\left(\frac{\text{mmBtu,ES-31}}{\text{rolling 12 months}}\right)\left(\frac{\text{tons}}{\text{2000 lb}}\right) + 1.16^*\left(\frac{\text{tons}}{\text{rolling 12 months}}\right) \leq 829.3 \; \frac{\text{tons}}{\text{rolling 12 months}}$$

where: 
$$\left(\frac{lb\ CO,ES-31}{mmBtu}\right) = CO\ Emission\ factor\ for\ reactor\ ES-31\ to\ be\ determined\ by\ the\ following\ stack\ test:$$

## **Testing** [15A NCAC 02Q .0508(f)]

Under the provisions of NCGS 143-215.108, the Permittee shall demonstrate compliance with the CO emission limit above by conducting an initial stack test for CO emissions, with the reactor operating within 10% of its maximum heat input rate, in accordance with a testing protocol approved by the DAQ. Details of the emissions testing and reporting requirements can be found in Section 3 - General Condition JJ. Testing shall be completed within 90 days of initial start-up of the reactor (ID No. ES-31) and the results submitted according to Section 3 - General Condition JJ. Test results shall be the average of 3 valid test runs.

Test results shall be submitted as required in Section VIII.E.2.c below and the following information for each test run shall be included:

- i. CO emissions (lb/mmBtu).
- ii. Reactor heat input (mmBtu/hr).
- iii. Reactor flyash raw feed rate (tons per hour).
- iv. Flyash loss on ignition (% carbon).

The CO test results (lb/mmBtu) shall be used for ES-31 to calculate the total CO emissions each month in the above equation as soon as the test results have been completed regardless of whether the results have been approved by NCDAQ.

# Carbon Monoxide Continuous Emissions Monitoring

The CO CEMS for Lee IC Unit 1A, Lee IC Unit 1B, Lee IC Unit 1C shall meet the requirements of 15A NCAC 02D .0613 except that:

- i. A Cylinder Gas Audit (CGA) shall be conducted at least once each QA operating quarter on each simple-cycle stack CO CEMS and each combined-cycle stack CO CEMS in accordance with 40 CFR Part 75, Appendix B, §2.2.1 instead of once every calendar quarter. A QA operating quarter for each CO CEMS is defined as a calendar quarter in which the unit operates at least 168 unit operating hours (in simple-cycle or combined-cycle mode), and a unit operating hour is a clock hour during which a unit combusts any fuel, either for part of the hour or for the entire hour. Regardless of the number of hours of operation, at a minimum, a CGA shall be conducted at least once every four calendar quarters on each CO CEMS consistent with the requirements in 40 CFR Part 75, Appendix B, §2.2.3(f).
- ii. A Relative Accuracy Test Audit (RATA) shall be conducted once every four successive QA operating quarters (as defined above) in accordance with 40 CFR Part 75, Appendix B, §2.3.1.2 instead of once every four calendar quarters. Regardless of the number of hours of operation, at a minimum, a RATA shall be conducted at least once every eight calendar quarters on each CO CEMS consistent with the requirements in 40 CFR Part 75, Appendix B, §2.3.1.1(a). The frequency timeline for the RATAs shall begin with the last RATA conducted prior to July 16, 2014.
- iii. All grace period provisions from Part 75, Appendix B, §2.2.4 and, §2.3.3 apply.

#### **VOCs**

Emissions of VOCs shall be determined in accordance with the following equation.

Total emissions of VOCs =

$$\left( \frac{0.00085 \text{ } lb}{mmBtu} \right) \left( \frac{mmBtu \text{ } SC - oil, \text{Lee } IC \text{ } Unit \text{ } 1A}{12 \text{ } months} + \frac{mmBtu \text{ } SC - oil, \text{Lee } IC \text{ } Unit \text{ } 1B}{12 \text{ } months} \right) \left( \frac{ton}{2000 \text{ } lb} \right) + \\ \left( \frac{0.00077 \text{ } lb}{mmBtu} \right) \left( \frac{mmBtu \text{ } SC - gas, \text{Lee } IC \text{ } Unit \text{ } 1A}{12 \text{ } months} + \frac{mmBtu \text{ } SC - gas, \text{Lee } IC \text{ } Unit \text{ } 1B}{12 \text{ } months} \right) \left( \frac{ton}{2000 \text{ } lb} \right) + \\ \left( \frac{0.0004 \text{ } lb}{mmBtu} \right) \left( \frac{mmBtu \text{ } CC - oil, \text{Lee } IC \text{ } Unit \text{ } 1A}{12 \text{ } months} + \frac{mmBtu \text{ } CC - oil, \text{Lee } IC \text{ } Unit \text{ } 1B}{12 \text{ } months} \right) \left( \frac{ton}{2000 \text{ } lb} \right) + \\ \left( \frac{0.0004 \text{ } lb}{mmBtu} \right) \left( \frac{mmBtu \text{ } CC - gas, \text{Lee } IC \text{ } Unit \text{ } 1A}{12 \text{ } months} + \frac{mmBtu \text{ } CC - gas, \text{Lee } IC \text{ } Unit \text{ } 1B}{12 \text{ } months} \right) \left( \frac{ton}{2000 \text{ } lb} \right) + \\ \left( \frac{0.0004 \text{ } lb}{mmBtu} \right) \left( \frac{mmBtu \text{ } CC - gas, \text{Lee } IC \text{ } Unit \text{ } 1A}{12 \text{ } months} + \frac{mmBtu \text{ } CC - gas, \text{Lee } IC \text{ } Unit \text{ } 1B}{12 \text{ } months} \right) \left( \frac{ton}{2000 \text{ } lb} \right) + \\ \left( \frac{lb \text{ } VOCs, \text{ } ES - 31}{mmBtu} \right) \left( \frac{mmBtu, \text{ } ES - 31}{rolling \text{ } 12 \text{ } months} \right) \left( \frac{tons}{rolling \text{ } 12 \text{ } months} \right) = VOC \text{ } Emission \text{ } factor \text{ } for \text{ } reactor \text{ } ES - 31 \text{ } to \text{ } be \text{ } determined \text{ } by \text{ } the$$

following stack test:

### **Testing** [15A NCAC 02Q .0508(f)]

Under the provisions of NCGS 143-215.108, the Permittee shall demonstrate compliance with the VOC emission limit above by conducting an initial stack test for VOC emissions, with the reactor operating within 10% of its maximum heat input rate, in accordance with a testing protocol approved by the DAQ. Details of the emissions testing and reporting requirements can be found in Section 3 - General Condition JJ. Testing shall be completed within 90 days of initial start-up of the reactor (ID No. ES-31) and the results submitted according to Section 3 - General Condition JJ. Test results shall be the average of 3 valid test runs.

Test results shall be submitted as required in Section VIII.E.2.c below and the following information for each test run shall be included:

- VOC emissions (lb/mmBtu).
- ii. Reactor heat input (mmBtu/hr).
- iii. Reactor flyash raw feed rate (tons per hour).
- iv. Flyash loss on ignition (% carbon).

The VOC test results (lb/mmBtu) shall be used for ES-31 to calculate the total VOC emissions each month in the above equation as soon as the test results have been completed regardless of whether the results have been approved by NCDAQ.

# Sulfuric Acid

Emissions of sulfuric acid shall be determined in accordance with the following equation.

$$\left( \frac{0.000232 \ lb}{mmBtu} \right) \left( \frac{mmBtu \ SC-oil, Lee \ IC \ Unit \ 1A}{12 \ months} + \frac{mmBtu \ SC-oil, Lee \ IC \ Unit \ 1B}{12 \ months} + \frac{mmBtu \ SC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{ton}{2000 \ lb} \right) + \\ \left( \frac{0.0000857 \ lb}{mmBtu} \right) \left( \frac{mmBtu \ SC-gas, Lee \ IC \ Unit \ 1A}{12 \ months} + \frac{mmBtu \ SC-gas, Lee \ IC \ Unit \ 1B}{12 \ months} + \frac{mmBtu \ SC-gas, Lee \ IC \ Unit \ 1B}{12 \ months} \right) \left( \frac{ton}{2000 \ lb} \right) + \\ \left( \frac{0.00107 \ lb}{mmBtu} \right) \left( \frac{mmBtu \ CC-oil, Lee \ IC \ Unit \ 1A}{12 \ months} + \frac{mmBtu \ CC-oil, Lee \ IC \ Unit \ 1B}{12 \ months} + \frac{mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{ton}{2000 \ lb} \right) + \\ \left( \frac{0.00107 \ lb}{mmBtu} \right) \left( \frac{mmBtu \ CC-oil, Lee \ IC \ Unit \ 1A}{12 \ months} + \frac{mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{ton}{2000 \ lb} \right) + \\ \left( \frac{0.00107 \ lb}{mmBtu} \right) \left( \frac{mmBtu \ CC-oil, Lee \ IC \ Unit \ 1A}{12 \ months} + \frac{mmBtu \ CC-oil, Lee \ IC \ Unit \ 1B}{12 \ months} \right) \left( \frac{ton}{2000 \ lb} \right) + \\ \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1A}{12 \ months} + \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{ton}{2000 \ lb} \right) + \\ \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1A}{12 \ months} + \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{ton}{2000 \ lb} \right) + \\ \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1A}{12 \ months} + \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{ton}{2000 \ lb} \right) + \\ \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1A}{12 \ months} + \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ months} \right) \left( \frac{10 \ mmBtu \ CC-oil, Lee \ IC \ Unit \ 1C}{12 \ mon$$

$$\left(\frac{0.000402 \text{ lb}}{mmB \text{ tu}}\right) \left(\frac{mmB \text{tu CC} - gas, \text{Lee IC Unit 1A}}{12 \text{ months}} + \frac{mmB \text{tu CC} - gas, \text{Lee IC Unit 1B}}{12 \text{ months}} + \frac{mmB \text{tu CC} - gas, \text{Lee IC Unit 1B}}{12 \text{ months}} + \frac{mmB \text{tu CC} - gas, \text{Lee IC Unit 1C}}{12 \text{ months}}\right) \left(\frac{\text{ton}}{2000 \text{ lb}}\right) + \left(\frac{\text{hours operated, ES} - 31}{\text{rolling 12 months}}\right) \left(\frac{0.10 \text{ lb}}{\text{hr}}\right) \left(\frac{\text{ton}}{2000 \text{ lb}}\right) \leq 64.3 \frac{\text{tons}}{\text{rolling 12 months}}$$

# Lead

No monitoring is required for lead.

# **Reporting** [15A NCAC 02Q .0508(f)]

- c. The Permittee shall submit to the DAQ Permitting Section a summary of the results of the initial stack testing for the reactor ES-31 for CO and VOCs, that includes the information in Section 2.2.B.1.b above, and submit a complete permit application to revise the permit accordingly, no later than 30 days after completing the initial stack tests in accordance with General Condition JJ.
- d. The Permittee shall submit a semi-annual summary report, acceptable to the Regional Air Quality Supervisor, of emissions of the above pollutants as applicable from each source (Lee IC Unit 1A, Lee IC Unit 1B, Lee IC Unit 1C, ES-31, ES-34 and ES-35) and the total for all sources based on the calculations above (tons per rolling consecutive 12-month period) including the potential emissions from the small-emitting STAR® ancillary sources, postmarked on or before January 30 of each calendar year for the preceding six-month period between July and December, and July 30 of each calendar year for the preceding six-month period between January and June. The emissions must be calculated for each of the 12-month periods over the previous 17 months. The report shall note any monthly emissions that do not include CO or VOC emissions from the reactor ES-31 or do not include DAQ-approved CO or VOC emissions from the reactor ES-31.

# IX. 1-hour NO<sub>2</sub> and SO<sub>2</sub> NAAQS Modeling

In an email dated February 1, 2018, Duke was asked to complete 1-hour  $NO_2$  and  $SO_2$  NAAQS modeling, as internal DAQ discussions indicated this modeling was needed to be consistent with the Buck STAR® application.

The necessity of the 1-hour modeling is related to how the emissions from the project are handled with respect to PSD. Previously, before asking Duke to model, a letter had been sent to Duke on December 18, 2017, informing them that the STAR® modification emissions cannot be included under the existing Prevention of Significant Deterioration (PSD) avoidance limits since those limits were for an unrelated project, and therefore those emissions must be analyzed separately with respect to the applicability of PSD.

In a meeting with Duke on January 5, 2018 (William Willets, Cyndi Winston, Erin Wallace and Ed Martin), to discuss DAQ's request in the above December 18, 2017 letter (item 1) for more information regarding PSD applicability, Duke presented their reasoning why they believed the project emissions should be included under the existing PSD avoidance limits as originally requested in the application and was asked to provide additional information for DAQ's review.

In a conference call on February 5, 2018 with Duke (William Willets, Mark Cuilla, Booker Pullen, Cyndi Winston, Erin Wallace and Ed Martin), to discuss Duke's proposed reasoning to include the project emissions under the existing PSD avoidance limits, Duke mentioned there may be differences between the Buck and Lee projects regarding whether it was necessary to conduct 1-hour NO<sub>2</sub> and SO<sub>2</sub> NAAQS modeling for Lee. DAQ asked Duke to provide their reasoning in a letter.

In an internal DAQ meeting (William Willets, Tom Anderson, Matt Porter and Ed Martin) on February 13, 2018, the Buck 1-hour NO<sub>2</sub> and SO<sub>2</sub> NAAQS modeling, recently reviewed and approved by DAQ, was discussed with respect to whether this modeling was needed for Lee. The decision depended on receipt of Duke's letter (for which DAQ was awaiting) with their reasons and justification regarding whether the project emissions can be included under the existing PSD avoidance limits.

In a letter received February 19, 2018 (dated February 7, 2018), Duke submitted their rationale that the STAR® project should be considered part of the same project that retired the coal-fired boilers and installed the three new combined cycle turbines and to therefore include the STAR® project emissions under the existing PSD avoidance limits.

On February 20, 2018, after reviewing Duke's rationale in their February 7, 2018 letter that the STAR® ash beneficiation project should be considered as part of the same project that retired the three coal-fired boilers

and installed the three new combined cycle turbines, Duke was informed that DAQ agreed and that the STAR® project emissions can be included under the existing PSD avoidance limits (see <u>Existing PSD</u> Avoidance Condition in Section VII.A).

For the Lee STAR<sup>®</sup> project, there are no modeling requirements because emissions will be included under the existing PSD avoidance limits and therefore the allowable emission limits are not being increased.

Note, for comparison, in the proposed Buck STAR® project, Duke was requested to model 1-hour NO2 and SO2 NAAQS emissions to demonstrate that the contemporaneous emissions decreases used in the PSD netting exercise are creditable. This modeling was required to demonstrate compliance with the requirement under the PSD regulations in 51.166(b)(3)(vi)(c), that for a contemporaneous decrease (used for netting): "A decrease in actual emissions is creditable only to the extent that: ... (c) It has approximately the same qualitative significance for public health and welfare as that attributed to the increase from the particular change."

The Lee STAR® project is not using contemporaneous emission decreases; therefore, the 1-hour SO<sub>2</sub> and NO<sub>2</sub> NAAQS modeling is not needed.

### X. Public Hearing on the Draft Permit

In accordance with SESSION LAW 2016-95, HOUSE BILL 630 (Coal Ash Management Act of 2014) §130A-309.203, the Department shall hold a public hearing and accept written comment on the draft permit decision for a period of not less than 30 or more than 60 days after the Department issues a draft permit decision.

A notice for the public hearing for the draft permit was published in the Goldsboro News-Argus newspaper and placed on the DAQ website along with the draft permit and review on June 8, 2018, to provide for a 30-day comment period in accordance with the public participation procedures in 15A NCAC 2Q .0307. The public comment period was June 8, 2018 through July 13, 2018. The public hearing was held at 7:00 pm on July 10, 2018 at the Wayne Community College in Goldsboro. The public comments are addressed in the Hearing Officer's Report and Recommendations dated November 29, 2018 and discussed in Section XIII below.

The public notice requirement is for a construction and operating permit under the 15A NCAC 2Q .0300 procedures. EPA does not review the draft permit for the first step of a two-step 15A NCAC 2Q .0501(c)(2) Title V process. The second step of the 15A NCAC 2Q .0501(c)(2) Title V process will occur on or before 12 months after commencing operation.

# **XI.** Other Requirements

#### PE Seal

The control device form (Form D) for this modification was dated October 30, 2017 and stamped by Mr. Thomas Pritcher (Environmental Consulting & Technology of North Carolina), providing the PE review and seal. The PE number for Mr. Pritcher is 025453. The NCBELS website shows Mr. Pritcher's license status as "current" through 12/31/2018.

#### Zoning

In accordance with SESSION LAW 2016-95, HOUSE BILL 630 (Coal Ash Management Act of 2014) §130A-309.205, Local ordinances regulating management of coal combustion residuals and coal combustion products invalid; petition to preempt local ordinance, notwithstanding any authority granted to counties, municipalities, or other local authorities to adopt local ordinances, all provisions of local ordinances that regulate or have the effect of regulating the management of coal combustion residuals and coal combustion products, including regulation of carbon burn-out plants, within the jurisdiction of a local government are invalidated and unenforceable, to the extent necessary to effectuate the purposes of the law.

Nevertheless, a Zoning Consistency Determination was received on November 13, 2017, for this modification from Wayne County Planning signed by Chip Crumpler, Planning Director, dated October 20, 2017, stating the agency received a copy of the application and that the proposed project is consistent with local zoning ordinances.

#### Fee Classification

The facility fee classification after this modification will remain as "Title V" as before.

# **PSD Increment Tracking**

The PSD Minor Baseline Dates for Wayne County are: October 2, 1979 for PM-10 and February 9, 1995 for SO<sub>2</sub> and NOx. Therefore, the addition of the above sources emitting PM-10, SO<sub>2</sub> and/or NOx will consume increment in Wayne County.

Hourly emission rates for PM-10, NOx and SO2 are taken from the application Table 2A for all new STAR® project sources. The following statement is placed in the permit cover letter:

Wayne County has triggered increment tracking under PSD for PM-10,  $SO_2$  and NOx. This modification will result in an increase in 23.50 pounds per hour of PM-10, 24.94 pounds per hour of  $SO_2$ , and 59.72 pounds per hour of NOx.

#### XII. Comments on Pre-Draft Permit

#### Comments from Duke

The pre-draft permit and review were sent was sent to Erin Wallace at Duke on May 25, 2018 for review. Duke responded on June 4, 2018 with the following comments:

1. Duke is requesting an amendment to the application to put the following sources on the insignificant activities list rather than in the permit itself:

Emission Source I.D.	Emission Source Description
I-ES-39A	Screener
I-ES-39B	No. 2 fuel oil-fired screener engine (91 HP)
NSPS Subpart IIII MACT Subpart ZZZZ	(2007 model year or later)
I-ES-40A	Crusher and No. 2 fuel oil-fired engine (300 hp)
I-ES-40B	No. 2 fuel oil-fired crusher engine (300 HP)
NSPS Subpart IIII MACT Subpart ZZZZ	(2007 model year or later)
I-F-1	Wet Ash Receiving Transfer to Shed
I-F-2	Wet Ash Receiving Transfer to Hopper
I-F-3	Wet Ash Receiving Unloading Pile
I-F-5	Ash Handling
I-F-6	Haul Roads

These sources qualify as insignificant activities under 15A NCAC 02Q .0503(8) because of size or production rate since emissions would not violate any applicable emissions standard and whose potential emission of particulate, sulfur dioxide, nitrogen oxides, volatile organic compounds, and carbon monoxide before air pollution control devices, are each no more than five tons per year and

whose potential emissions of hazardous air pollutants before air pollution control devices, are each below 1000 pounds per year.

# DAQ Response

This change was made.

2. For the monitoring, recordkeeping and reporting for 02D .0515 for the reactor ES-31 in Section 2.1.J.1.c, d, e and f of the permit, Duke commented that Buck's permit (similar ash beneficiation permit) did not require monitoring, recordkeeping or reporting for this condition.

#### **DAQ** Response

Monitoring, recordkeeping and reporting for 02D .0515 is always required if there is a particulate control device (e.g., baghouse CD-31 in this case) on the source. Therefore, there is no change.

3. For the initial stack test for sulfur dioxide in Section 2.1.J.2.b of the permit, testing was to be completed and the results submitted within 90 days of initial start-up of the reactor. Duke requested that testing be completed within 90 days of initial start-up of the reactor and the results of the testing be submitted no later than 30 days after completing the initial stack test in accordance with General Condition JJ.

### **DAQ** Response

This change was made.

4. For the monitoring of emissions in Section 2.2.B.1.b of the permit, Duke requested that the PSD avoidance limit equations be revised to simply subtract off the ancillary sources' emissions.

### DAQ Response

To simplify the monitoring of emissions, the total potential emissions from the small-emitting STAR® project ancillary sources (all except STAR® reactor ES-31, EHE ES-34 and EHE ES-35), as shown in Section VIII.D.2 above has been added separately in the condition equations with the note that that number represents the potential emissions from the small-emitting STAR® ancillary sources. Rather than subtract the ancillary sources' emissions from the old PSD avoidance limits to arrive at new limits as Duke requested, DAQ wants to keep the old limits in place and show the potential ancillary sources' emissions as a separate contribution in the equations so that it is more straightforward to show that the limits remain unchanged from the old limits. Therefore, no change was made.

5. For the initial stack testing for CO and VOCs in Section 2.2.B.1.b, Duke proposes to use the emission factors used for permitting in lieu of testing. The factors were based on testing at a similar facility and Duke feels they are appropriate for this facility. This would also be consistent with the Buck Facility monitoring.

# **DAQ** Response

The application references SEFA operation experience for the CO factor and a stack test for the VOCs factor, but does not provide any other details. DAQ requested additional information on these factors in the March 14, 2018 and April 17, 2018 emails to substantiate the accuracy of the factors to determine if they were appropriate to use in lieu of stacks tests. However, since no further information was provided, stack testing is necessary to determine the factors. Duke was informed that if DAQ can get substantiated emission factors that are based on stack tests or something equivalent, stack testing may not be required to verify the factors. Therefore, no change was made.

6. For the initial stack testing and reporting for CO and VOCs in Sections 2.2.B.1.b and c of the permit, testing was to be completed and the results submitted within 90 days of initial start-up of the reactor. Duke requested this be changed to allow testing to be completed within 90 days of initial start-up of the reactor and the results of the testing be submitted no later than 30 days after completing the initial stack tests in accordance with General Condition JJ.

# DAQ Response

This change was made.

## Comments from WaRO and SSCB

The draft permit and review were sent to Samir Parekh with SSCB and Robert Bright at the Washington Regional Office on May 25, 2018 for review.

On May 29, 2018, in an email Robert Bright responded with the following comment:

1. For the initial stack test for sulfur dioxide in Section 2.1.J.2 of the permit, testing was to be completed and the results submitted within 90 days of initial start-up of the reactor. Robert suggested giving Duke 90 days to complete the testing, and to submit the results, in accordance with General Condition JJ, no later than 30 days after the test.

### Permitting Response

This change was made.

No comments were received from SSCB.

# XIII. Changes to Draft Permit

The following changes were made to the draft permit that went to public notice on June 8, 2018, as recommended in Brendan Davey's Hearing Officer's Report dated November 29, 2018:

#### 1. Particulate stack testing

### Report Recommendation

Add a stack testing requirement for particulate emissions for one of the two external heat exchangers; and the reactor system. This will verify compliance not only with applicable particulate emission standards but will verify emissions estimations used in the toxic air pollutant analysis. The toxic air pollutant emissions are based on estimated particulate emission rates in conjunction with the coal ash metals analysis.

#### Resolution

This was added in Sections 2.1.J.1.b and 2.1.K.1.b of the permit as shown in Sections VIII.A.1 and B.1 above.

#### 2. Hydrogen chloride (HCl) and hydrogen fluoride (HF) emissions

### Report Recommendation

Coal combustion typically has hydrogen chloride (HCl) and hydrogen fluoride (HF) air emissions from chlorine (Cl) and fluorine (F) in the coal. The coal ash being burned in the reactor does have remaining chloride per the analysis received by Edward Martin and subsequently HCl emissions could be expected by the combustion process. HF emissions could be expected by the same reasoning. These possible emissions should be considered in the permit review process. After discussion, Edward Martin requested additional information from Duke Energy Progress regarding this topic. Information was received from Duke Energy Progress on August 27, 2018 addressing these issues and demonstrating the estimated HCl and HF emissions are well below the Toxic Permitting Emission Rate (TPER) listed in 15A NCAC 02Q .0711.

### Resolution

Since combustion of coal results in emissions of hydrogen chloride and hydrogen fluoride, these may or may not be included in toxics modeling for a facility on a case-by-case basis. A portion of the chlorine and fluorine in the coal may be absorbed onto the flyash. Duke's sampling included chlorides but no fluorides. DAQ asked Duke if HCl and HF would not both be expected to be emitted from burning the flyash and therefore be included in a toxics demonstration.

Duke explained that much of the Cl and F in the original coal will have been emitted as HCl and HF from the original combustion process at the plant, such that the remaining Cl and F left with the ash is likely significantly lower and would result in much lower levels of HCl and HF in the ash beneficiation facility flue gas. Total chloride concentrations were measured in the ash samples rather than fluorides. as chloride concentrations are typically higher. In any case, the Circulating Dry Scrubbing (CDS) technology is ideal for the removal of acid gases (SO2, SO3, HCl and HF) from the flue gas leaving a combustion process burning coal or residual flyash. The technology is based on the circulating fluidized bed (CFB) principle and uses dry calcium hydroxide (Ca(OH)2, also known as hydrated lime) as the reagent. Since Cl and F are typically more reactive than SO2 and SO3, the dry scrubber will preferentially remove HCl and HF in addition to the SO2 and SO3 it is designed to remove. The dry scrubber operates with recirculating excess hydrated lime to ensure proper contact and residence time for acid gas removal.

Regardless of the above arguments, DAQ requested numerical estimates of HCl and HF emissions and a comparison to the Toxic Air Pollutant Emission Rates (TPERs) listed in NCAC 020 .0711.

Duke provided the following calculations on August 27, 2018, to demonstrate that HCl and HF emissions were below the TPERs and therefore toxics modeling is not required:

### HC1

Using: chlorides concentration in the ash 10.933 mg/kg ash throughput 125 tons/hr \* 95% control efficiency

> Conservatively greater than the designed flyash feedstock process rate of 75 tons per hour or 400,000 tons per year.

Resulting in an HCl emission rate of 0.14 lb/hr (see table below compared to the TPER)

### HF

Using: A similar ratio between coal/ash for fluorides and chlorides (since fluorides are not

directly measured):

chlorides concentration in the ash 10.933 mg/kg

fluoride coal concentration 1468 mg/kg (historical from 1999 Hg ICR efforts)

Then:  $10.933 \text{ mg/kg} \div 1468 \text{ mg/kg} = 0.74\%$  percentage of chloride retained in the ash

Then using a fluoride concentration in coal of 77 ppm (from EPRI):

77 ppm x 0.74% = 0.57 ppm calculated fluoride concentration retained in ash

Resulting in an HF emission rate of 0.008 lb/hr or 0.18 lb/day (see table below compared to the TPERs).

Compound	Emissions		TPER		Modeling
	lb/hr	lb/day	lb/hr	lb/day	Required?
HCl	0.14		0.74		No
HF	0.008	0.18	0.26	1.3	No

TEPR limits for HCl and HF were added to permit TEPR condition 2.2.A.2.e.

# 3. Pressure drop monitoring

Report Recommendation

The Duke Buck STAR® plant requires monthly pressure drop recording for the two bagfilters installed on the external heat exchangers. For consistency and good inspection and maintenance practices I recommend the same for the H. F. Lee location.

#### Resolution

This pressure drop monitoring was added as shown in Sections 2.1.J.1.c.ii and 2.1.K.1.c.ii of the permit as shown in Sections VIII.A.1 and B.1 above.

# 4. Typos and minor corrections in the draft air permit

### Report Recommendation

- (a) On page 38 the reactor visible emissions monitoring indicates "monthly" in one spot and "weekly" in another. This frequency should be consistent.
- (b) On pages 48-53 the PSD calculations for NOx, SO<sub>2</sub>, and sulfuric acid do not seem to include the emission source ES-31 (the STAR® reactor). This should be corrected.

# Resolution

These changes were made. The PSD calculations for NOx, SO<sub>2</sub>, and sulfuric acid were revised to include source ES-31 in Section 2.2.B.1.b of the permit as shown in Section VIII.D.2.b above.

## 5. Coal ash metals analysis

### Report Recommendation

The sampling methodology used for coal ash analysis in support of the air permit application was questioned. Review of the methodology uncovered some concerns which were presented to Duke Energy. Ultimately the ash was re-analyzed using more appropriate methodology for the air permit application. A revised permit application and toxics analysis was received October 26, 2018 and indicated compliance with NC Air Toxics Regulations.

#### Resolution

The public comment questioning the ash sampling methodology stated that:

DEQ continues to support the use of the "Toxicity Characteristic Leaching Procedure" (TCLP) for the characterization of coal ash. The test was never intended for this use and may underestimate the toxicity of the ash. The US Environmental Protection Agency (EPA) does not recommend that the test be used for the characterization of coal ash waste. In its final rule on the disposal of coal combustion residuals EPA said that, "For landfills, EPA agrees that TCLP, SPLP and other single pH test methods may not be the most appropriate leachate extraction methods for all waste streams and all disposal scenarios."

On August 1, 2018, DAQ requested additional information on the ash pond test methods. On August 9, 2018, Duke responded that the test method used to determine the concentrations of metals in the ash was SW-846 *Test Methods for Evaluating Solid Waste, Physical/Chemical Methods*. The methods are approved by the U.S. Environmental Protection Agency for obtaining data to satisfy the requirements of 40 Code of Federal Regulations (CFR) Parts 122 through 270 promulgated under the Resource Conservation and Recovery Act (RCRA), as amended. These methods provide the concentration of metals in the ash rather than the Toxicity characteristic leaching procedure (TCLP) which is a method to simulate leaching through a landfill. On August 21, 2018, DAQ informed Duke that they (DAQ) agreed that method Duke used for metals (SW846 3050B) is not the TCLP. DAQ further stated they understood that Method SW846 3050B can be used for RCRA, where the purpose would be to evaluate coal-ash contaminated soil or remediated soil to see if it releases elements of environmental concern, but it is not a total digestion method. In the case of burning flyash, DAQ believes that Method SW846 3052, resulting in absolute digestion of the sample, was required, since flyash can contain large amounts of silicate structures.

Method SW846 3050B states:

This method is not a total digestion technique for most samples. It is a very strong acid digestion that will dissolve almost all elements that could become "environmentally available." By design, elements bound in silicate structures are not normally dissolved by this procedure as they are not usually mobile in the environment. If absolute total digestion is required use Method 3052.

DAQ asked Duke to provide their assessment of the appropriateness of using Method SW846 3050B for the flyash samples in support of the application. Duke agreed Method SW846 3052 was required to accurately determine the toxic characteristics of the coal ash and had the original 41 samples reanalyzed using this method.

On October 26, 2018, Duke submitted an addendum to the application that included revised toxic modeling for the new emission rates as a result of the revised ash metal concentrations from reanalyzing the original ash samples as requested by DAQ. Also, in the addendum Duke requested the addition of two new insignificant activities (Ball Mill Classifier I-ES-41 and Ball Mill Feed Silo I-ES-42). The revised toxics modeling included these two new sources and the gasoline tank previously omitted. The potential emissions (PM, PM-10 and PM-2.5) for the two new sources have been added in Table 2 above and the potential emissions in Table 3 above have been revised to reflect the new total STAR® project increases and the new total potential emissions from the STAR® ancillary sources. In addition, the new total potential emissions from the STAR® ancillary sources have been revised in the monitoring equations in Section VIII.D.2.b above for PM, PM-10 and PM-2.5.

The toxic emission rates used in the revised modeling analysis and the corresponding permit emission limits were revised from those in Section VIII.D.1 above in the draft review that went through public notice.

The revised site-specific average ash analysis used in the revised toxic modeling for the new emission rates as a result of the revised ash metal concentrations from re-analyzing the original are as follows:

	Method 3052 (ppm)
Antimony	6.24
Arsenic	38.76
Beryllium	14.77
Cadmium	4.05
Chromium	124.71
Cobalt	44.20
Lead	58.20
Manganese	77.05
Nickel	90.59
Selenium	8.17

# XIV. Recommendations

Issuance is recommended.